Western Riverside Council of Governments
Planning Directors' Committee

AGENDA

Thursday, February 9, 2017
9:00 a.m.

Riverside City Hall
3900 Main Street
7th Floor, Mayor's Ceremonial Room
Riverside, CA 92522

Please Note Meeting Location

In compliance with the Americans with Disabilities Act and Government Code Section 54954.2, if special assistance is needed to participate in the Planning Directors' Committee meeting, please contact WRCOG at (951) 955-0186. Notification of at least 48 hours prior to meeting time will assist staff in assuring that reasonable arrangements can be made to provide accessibility at the meeting. In compliance with Government Code Section 54957.5, agenda materials distributed within 72 hours prior to the meeting which are public records relating to an open session agenda item will be available for inspection by members of the public prior to the meeting at 4080 Lemon Street, 3rd Floor, Riverside, CA, 92501.

The Planning Directors' Committee may take any action on any item listed on the agenda, regardless of the Requested Action.

1. CALL TO ORDER (Matt Bassi, Chair)

2. SELF INTRODUCTIONS

3. PUBLIC COMMENTS

At this time members of the public can address the Planning Directors' Committee regarding any items with the subject matter jurisdiction of the Committee that are not separately listed on this agenda. Members of the public will have an opportunity to speak on agendized items at the time the item is called for discussion. No action may be taken on items not listed on the agenda unless authorized by law. Whenever possible, lengthy testimony should be presented to the Committee in writing and only pertinent points presented orally.

4. CONSENT CALENDAR

All items listed under the Consent Calendar are considered to be routine and may be enacted by one motion. Prior to the motion to consider any action by the Committee, any public comments on any of the Consent Items will be heard. There will be no separate action unless members of the Committee request specific items be removed from the Consent Calendar.

A. **Summary Minutes from the December 8, 2016, Planning Directors' Committee meeting are available for consideration.** **P. 1**

Requested Action: *1. Approve Summary Minutes from the December 8, 2016, Planning Directors' Committee meeting.*

B. **WRCOG 2017-2018 Legislative Platform** ***Jennifer Ward*** **P. 9**

Requested Action: *1. Review the Draft 2017-2018 Legislative Platform and provide feedback to staff by Thursday, February 23, 2017.*

C. **PACE Program Activities Update** ***Barbara Spoonhour*** **P. 19**

Requested Action: *1. Receive and file.*

D. **Subregional Economic Development Initiative** ***Andrea Howard*** **P. 25**

Requested Action: *1. Receive and file.*

E. **BEYOND Framework Fund Program Update** ***Andrea Howard*** **P. 27**

Requested Action: *1. Receive and file.*

F. **Transportation Uniform Mitigation Fee (TUMF) Nexus Study Update** ***Daniel Ramirez-Cornejo*** **P. 43**

Requested Action: *1. Receive and file.*

5. REPORTS/DISCUSSION

A. **Bi-County Healthy Development Checklist** ***Michael Osur, Riverside University Health System –Public Health*** **P. 47**

Requested Action: *1. Receive and file*

B. **Fiscal Year 2017/2018 SB 821 Bicycle and Pedestrian Facilities Program Call for Projects** ***Martha Durbin, Riverside County Transportation Commission*** **P. 49**

Requested Action: *1. Receive and file.*

C. **Regional Streetlight Program Activities Update** ***Tyler Masters, WRCOG*** **P. 51**

***Requested Action*:** *1. Receive and file.*

D. **Active Transportation Plan Update** **Christopher Gray, *WRCOG*** **P. 73**

***Requested Action*:** *1. Receive and file.*

E. **Transportation Uniform Mitigation Fee (TUMF) Fee Calculation Handbook** ***Christopher Gray, WRCOG*** **P. 77**

Requested Action: *1. Discuss and provide input.*

F. **Transportation Department Activities Update** ***Christopher Tzeng, WRCOG*** **P. 79**

***Requested Action*:** *1. Receive and file.*

6. ITEMS FOR FUTURE AGENDAS ***Members***

Members are invited to suggest additional items to be brought forward for discussion at future Planning Directors' Committee meetings.

7. GENERAL ANNOUNCEMENTS ***Members***

Members are invited to announce items/activities which may be of general interest to the Planning Directors' Committee.

8. NEXT MEETING: **The next WRCOG Planning Directors' Committee meeting is scheduled for Thursday, March 9, 2017, at 9:00 a.m. at a location to be determined.**

9. ADJOURNMENT

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Planning Directors' Committee **Item 4.A**
December 8, 2016
Summary Minutes

1. CALL TO ORDER

The meeting of the Planning Directors' Committee (PDC) was called to order at 9:12 a.m. by Chair Matt Bassi at Temecula City Hall, Great Conference Room.

2. SELF INTRODUCTIONS

Members present:

Keith Gardner, City of Calimesa
Cathy Perring, City of Eastvale
Nancy Gutierrez, City of Hemet
Mary Wright, City of Jurupa Valley
Jeff Wyman, City of Menifee
Rick Sandzimier, City of Moreno Valley
Cynthia Kinser, City of Murrieta
Doug Darnell, City of Riverside
Luke Watson, City of Temecula
Matt Bassi, City of Wildomar (Chair)
Steven Weiss, County of Riverside Planning Department
Shane Helms, Morongo Band of Mission Indians
Kristin Warsinski, Riverside Transit Agency

Staff present:

Jennifer Ward, Director of Government Relations
Christopher Tzeng, Program Manager
Andrea Howard, Staff Analyst

Guest present:

Debra Meier, Parsons Brinckerhoff

3. PUBLIC COMMENTS

None.

4. CONSENT CALENDAR - (Perring/Kinser) 13 yes; 0 no; 0 abstentions. Items 4.A through 4.C were approved by a vote of those members present. The Cities of Banning, Canyon Lake, Corona, Lake Elsinore, Norco, Perris, San Jacinto, and the March Joint Powers Authority were not present.

A. Summary Minutes from the October 13, 2016, Planning Directors' Committee meeting were available for consideration.

Action: *1. Approved Summary Minutes from the October 13, 2016, Planning Directors' Committee meeting.*

B. PACE Program Activities Update

Action: *1. Received and filed.*

C. BEYOND Framework Fund Program

Action: *1. Received and filed.*

5. REPORTS AND DISCUSSIONS

A. TUMF Fee Calculation Handbook Update

Christopher Tzeng provided an update on the TUMF Fee Calculation Handbook revision which will provide jurisdictions with a more detailed methodology for calculating certain land uses and addresses questions arising since the October 2015 Handbook update. Certain land uses were identified during the development of the TUMF Program that require additional methodology for the calculation of TUMF, including fueling stations, high cubed warehouse, and congregate care facilities.

In October 2016, members of the Public Works Committee directed staff to provide further clarification regarding mixed-use development projects. Staff are currently reviewing the Environmental Protection Agency Mixed-Use Trip Generation Model and considering using this model on a case-by-case basis at the request of member jurisdictions. This process could be similar to the current Transit Oriented Development (TOD) component of the TUMF Handbook. The percent fee would vary by project and the TUMF obligation of mixed-use developments would be reduced by a particular factor to reflect the reduction in trips generated based on the June 2016 Executive Committee approved definition of "mixed use", as it appears in the TUMF Administrative Plan, "three of more significant revenue-producing uses, and significant physical and functional integration of project components."

Whether to allow a reduction in TUMF obligation would be determined in consultation with the jurisdiction. Specific language for the process of reducing TUMF obligations for mixed-use developments will be brought back to the Public Works Committee for additional feedback before forwarding to the Technical Advisory and Executive Committees for action.

Committee member Cynthia Kinser asked for clarification regarding the term "significant revenue producing."

Mr. Tzeng responded that he would get clarification from other staff and report back to this Committee.

Committee member Rick Sandzimier pointed out that whether or not a use will be "significant revenue producing" may not be known upfront and asked when the final determination would be made and if there is any kind of written documentation from WRCOG to certify a calculation at the time it is written.

Mr. Tzeng responded that there would be an agreement between WRCOG and the jurisdiction.

Committee member Sandzimier asked what other jurisdictions have done in the past with regard to developments built on specification when the TUMF fee is collected and the subsequent use shifts and if there is an adjustment after there is a change in use.

Mr. Tzeng responded that WRCOG has not performed fee adjustments in response changed usage levels, but that it is something staff is looking into once the Nexus Study is complete.

Jennifer Ward commented that, in June 2016, the Executive Committee approved a two-year statute of limitations for both WRCOG and a jurisdiction to pursue an adjustment to fee calculations.

Committee member Kinser stated that the due diligence and fee calculations for new developments, when users are not yet confirmed, pose a potential burden on the jurisdiction.

Chairman Bassi added that the fee calculation process for speculative developments will need to be further defined, or otherwise project fees become too ambiguous and risky for the jurisdiction.

Mr. Tzeng responded that the Nexus Study would be released in draft form soon and finalized in 2017.

Ms. Ward added that the draft Nexus Study includes updates to calculation inputs and updated forecast data, and results in a reduction in the retail fee as compared to the fee presented in the 2015 Draft Nexus Study Update.

Committee member Jeff Wyman asked when the new fee for commercial and retail developments would roll out.

Mr. Tzeng responded that the Ad Hoc Committee is considering a phasing-in scenario.

Chairman Bassi asked when the Calculation Handbook would be made available.

Mr. Tzeng responded that the Handbook will be available in February 2017.

Action: *1. Received and filed.*

B. Active Transportation Plan Update

Christopher Tzeng provided an update on the WRCOG Active Transportation Plan (ATP). To date, the project team has finalized the Existing Conditions Report; developed a set of health, safety, and education metrics; drafted Plan goals and objectives; begun drafting an Active Transportation Network; and conducted on-going stakeholder outreach.

The draft goals for the ATP are to maximize regional mobility through Active Transportation (AT); address safety and barriers to access in areas of traffic and bicycle/pedestrian activity; create affordable AT options to reduce criteria pollutants, greenhouse gas emissions, and lower VMT; use active transportation as a way to integrate physical activity; and foster equitable and economically vibrant communities with greater transportation choices and access throughout Western Riverside.

Committee member Rick Sandzimier asked for the ATP goals to include a greater emphasis on economic development, recognizing that active transportation is an economic and quality of life driver, with potential benefits to businesses and schools.

To reach the identified goals, the project team developed the following draft objectives: create a regional active transportation network through coordination among member cities and regional entities; develop programs and policies focused on education/encouragement, enforcement, equity, economics, and evaluation; provide guidance for setting regional active transportation policies and develop guidelines to encourage future investments; increase dedicated funding for bicycle and pedestrian infrastructure and expedite implementation; promote healthy and active living with increased physical activity for residents of all ages; improve connectivity to important local and regional destinations; and create a safer environment by decreasing fatalities and injuries. The objectives make specific mention of funding, emphasizing the desire for this plan to be implemented in a timely and expeditious fashion. In addition, the ATP includes several strategies to achieve each objective.

Committee member Steve Weiss requested that coordination between various interests be added to the objectives, noting that for such issues as road design, grade separation, and wildlife corridors, a variety of regional and state interests are impacted and early coordination can reduce conflict down the line. Mr. Weiss noted that WRCOG is well equipped to function in the coordinating role.

The regional Active Transportation Network (ATN) will be based off of the 2010 Non-Motorized Transportation Plan Network. To build on the 2010 network, staff is seeking input from stakeholders to identify facilities of regional significance to integrate into the 2017 ATN. Staff is requesting that feedback be submitted by December 19, 2016.

Committee member Doug Darnell asked for clarification regarding the meaning of “regional significance.”

Mr. Tzeng responded that, in this case, “regional significance” is applied to those facilities that traverse multiple jurisdictions, provide access to or across barriers, and/or provide access to regional transportation facilities (e.g. transit or bike paths).

Committee member Cathy Perring suggested that the ATN also include those facilities that connect to facilities beyond the Western Riverside subregion, such as the Santa Ana River trail.

Mr. Tzeng responded that this is an area that the project team has considered and have been in contact with the Orange County Transportation Authority and San Bernardino Associated Governments regarding the river trail in particular.

Action: *1. Received and filed.*

C. Analysis of Fees and Their Potential Impact on Economic Development in Western Riverside County

Christopher Tzeng provided an update on WRCOG’s development fee study analysis. During the Draft 2015 TUMF Nexus Study, WRCOG received comments regarding the impact of TUMF on the regional economy prompting staff to conduct this study, which is now largely complete. To inform the study, the consultant team from Economic Planning Systems (EPS) conducted a review of development prototypes; surveyed existing fees in the WRCOG area; surveyed existing fees for select, non-WRCOG areas; examined rates of fee increases versus other development costs; examined economic benefits of transportation infrastructure; and conducted outreach with various stakeholder groups, including planning and public works staff, and the Building Industry Association Riverside County Chapter.

The Study revealed several findings. Overall new development in Western Riverside County pays a wide range of one-time fees for new development, associated with a variety of public agencies. Total fees by development type are generally uniform throughout the region within each development type. Many fees on new development are outside the direct control of the jurisdiction, such as TUMF, school, and water fees. WRCOG fees are comparable to fees charged in similar areas of San Bernardino for all uses, except rail. As has been previously recognized, retail fees in the WRCOG subregion are uniformly higher than any other region, owing to TUMF, Water, and City fees. With the exception of retail development, the study revealed that TUMF represents a modest proportion of total development impact fees in Western Riverside County. Average development impact fees among WRCOG member jurisdictions represent between 4.1% and 9.3% of total development costs, with TUMF representing between 0.8% and 3.5% of total development costs. Due to relatively low share of development costs associated with TUMF, the study revealed that it would take substantial increases in TUMF to have a significant effect on overall development costs. For example, a 10% increase in the square footage TUMF fee would result in a total cost increase of about 0.1%.

Through its funding of key regional transportation infrastructure projects identified by WRCOG member jurisdictions, the TUMF supports substantial outputs in Western Riverside County. A projected investment of $3.1 billion in TUMF revenues over the next thirty years will generate $4.6 billion in economic output, $1.3 billion in labor income, and an annual average of 970 jobs.

Committee member Cynthia Kinser questioned the connection between significant revenue generation and the determination of mixed-use, asking if the determination should not instead be based on land-use?

Jennifer Ward responded that the nexus to significant revenue generation has to do with an assumption that significant revenues indicate additional trips, for example, a café located in an office lobby would not be likely to generate additional trips, while a restaurant would.

The Committee asked that staff bring the mixed-use determination and “significant revenue generation” definition back to the Committee with further clarification at a future meeting.

Ms. Ward stated that staff has received interest in holding a half-day or day-long visioning session with all WRCOG technical advisory committees on TUMF, transportation, and the jobs-housing balance, to hold a holistic discussion about needs and goals.

Committee member Rick Sandzimier asked whether the Nexus Study assess the before and after impact of fees to determine how growth in an area is impacted as a result of fees, and the true economic impact of fees.

Mr. Tzeng responded that, following a similar interest, the transportation team is currently looking at the first TUMF funded interchange before and after and will come back to this committee with the results of that study.

Action: *1. Received and filed.*

D. WRCOG 2016 Activities Review

Andrea Howard shared that following discussions with members of the Planning Directors’ (PDC) and Public Works Committees (PWC) in October, staff moved forward with preparing and submitting four applications for SCAG’s Sustainability Planning Grants: a smart cities readiness plan, identifying opportunities to introduce such amenities as car sharing; an implementation plan for SB 743, which would include a regionally applicable vehicle miles traveled calculator; an update and expansion of WRCOG’s subregional Climate Action Plan, to be complimented by a separately funded Program Environmental Impact Report; and a proposed use study of the Union Pacific Right-of-Way in Riverside, including a potential for a passenger rail connection to San Bernardino.

Jennifer Ward provided a summary of WRCOG’s 2016 activities. To support subregional competitiveness with grant funding opportunities, WRCOG is moving forward with the development of its grant writing assistance program and convened the first meeting of the grant writing focus group, comprised of members of the PDC and PWC.

The BEYOND Framework Fund Program will be renewed for a second round of funding, staff is working to finalize details regarding the allocation formula now and anticipates releasing the Call for Proposals in late January. The Public Service Fellowship has also been renewed for a second round, which will begin in early 2017 as well, enabling some overlap between Round I and Round II Fellows.

The Energy and Environmental Department’s Used Oil Program is continuing to engage community members throughout the subregion to provide education and resources related to proper disposal. Complimenting that program, the Energy Department recently established a Pilot Litter Removal Program in Lake Elsinore, called “Clean LE”, which is supporting a community-driven initiative.

The WROCG Streetlights Program has completed all four planned, guided bus tours of the demonstration area in the City of Hemet, hosting approximately 200 stakeholders, including public safety, elected officials, and technical staff. The Program will plan additional tours if there is sufficient interest.

WRCOG's Property Assessed Clean Energy (PACE) Program is continuing to expand, and so far has brought in two new providers, Spruce Finance and California First, under the WRCOG PACE umbrella.

WRCOG's 2016 events included a bus tour focused on the Affordable Housing and Sustainable Communities (AHSC) funding program, and included collaborations with stakeholders throughout the County and attracted several high-level state representatives of the State's Strategic Growth Council, Department of Housing and Urban Development, and Environmental Protection Agency. Earlier in the year, WRCOG hosted a bus tour through the City of Perris, showcasing the new Metrolink expansion, affordable housing developments, and water-wise community demonstration garden. Members are encouraged to propose bus tour ideas for staff to organize in the coming year. Staff are currently planning the second Future of Cities Conference, which will focus on health, and likely be held in March 2017.

In late 2015, WRCOG took on administration of the Riverside County Habitat Conservation Authority (RCHCA). The first full year of partnering has proven to be a success for both agencies and promoted efficiency through shared overhead.

Committee member Rick Sandzimier asked whether or not there is interest in delisting the Stephens' Kangaroo Rat (SKR).

Ms. Howard responded that WRCOG and RCHCA staff recently met with representatives of Fish and Wildlife Services, which administers the Endangered Species Act. In that meeting, representatives indicated that there were several milestones necessary to the delisting of the SKR, many of which are outside of the control of the RCHCA.

Ms. Ward asked members to share information on what SCAG grants members present applied for and other activities their jurisdictions are focusing on in the coming months and year.

Committee member Mary Wright reported that Jurupa valley's general plan is scheduled to be released the week of December 12, 2016. In general, the City's planning efforts will have a focus on multimodal transportation network in the coming year.

Committee members Cathy Perring and Cynthia Kinser reported that neither the City of Eastvale nor the City of Murrieta applied for any SCAG grants.

Committee member Nancy Gutierrez reported that the City of Hemet is still hoping to have the CAP adopted, waiting on getting environmental done. Like many jurisdictions, homelessness will be a primary focus for the City.

Chairman Bassi reported that active transportation is a big focus for the City and staff are working diligently to look into grant funding opportunities. The City submitted an updated CalTrans Cycle Three grant through SCAG.

Keith Gardner reported that the City of Calimesa's Public Works Director is retiring at the end of December 2017. Going forward there will likely be a focus on developing a trails map.

Committee member Doug Darnell reported that the City of Riverside submitted three SCAG grant applications, including one for a feasibility analysis of developing an innovation district north east of downtown which would combine multiple existing specific plans into one.

Committee member Luke Watson reported that the City of Temecula will be prioritizing implementation of the recently approved bikeway and trails master plan, noting that there is a strong existing network, but multiple gaps exist, which will be costly to address. The City has also passed Measure S, instituting an additional one percent sales tax to fund city services. The City's proposed Altair housing project is in the environmental review phase now, but has several major hurdles to get through including wildlife concerns. There are many developments recently completed and more on the horizon to further develop.

Committee member Steven Weiss reported that the County of Riverside has adopted an updated housing element, which zones over 10,000 acres of land for housing, including 1,000 acres of highest density and 4,000 acres of mixed-use with a certain percentage of high density residential. There are funds for five new towns and the County is pursuing funding to bring passenger train service to Cabazon.

Committee member Shane Helms reported that Morongo is adjusting some expansion plans per the Tribe's new Chief Executive Officer. The Tribe has been working with the County on the Cabazon rail extension, which would come from San Bernardino and working to coordinate the possibility of getting an additional train from Riverside.

Committee member Jeff Wyman reported that the City of Menifee is focusing on infrastructure for cars and circulation. There is a park trails committee headed by the Community Services Department. The City has not pursued many grants due to staff constraints, so the City welcomes the potential to get writing assistance from WRCOG.

Committee member Sandzimier reported that the City of Moreno Valley's SCAG grants were tied to the newly adopted Strategic Plan, which includes 163 initiatives and is serving as the City's work plan. The City's two SCAG applications included one for creation of a health element and update to the existing general plan, and a second to study the Nason Street corridor to develop a town center and increase transit connectivity.

Action: *1. Received and filed.*

E. 2017 Planning Directors' Committee Meeting Schedule

Andrea Howard asked the Committee to review the 2017 Schedule for Planning Directors' Committee meetings. Committee members present voted to approve the following meeting calendar for 2017. Note that meetings will continue to be held on the 2nd Thursday of the month at 9:00 a.m. at rotating locations throughout the subregion. Staff welcomes volunteers to host upcoming meetings.

2017 Planning Directors' Committee Schedule	Jan	Feb	Mar	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec
	Cancelled	9	9	13	11	Dark	13	10	14	12	9	17

Action: *1. Approved the Schedule of Meetings for 2017 for the WRCOG Planning Directors' Committee.*

6. ITEMS FOR FUTURE AGENDAS

Chairman Bassi requested that the Committee discuss how Assembly Bill 52 (AB 52): Native Americans: California Environmental Quality Act is working from the perspective of cities.

Committee member Shane Helms reported that the Governor's Office of Planning and Research (OPR) will release new guidelines. The Morongo Band of Mission Indians has been working with an environmental specialist with SANDAG and he can invite her to come speak.

Committee member Steven Weiss noted that Heather Thompson from the County of Riverside's office would also be a valuable resource on the topic, who he could invite to speak to the Committee.

Committee member Rick Sandzimier requested that the Committee look into the updated CEQA procedures and consider whether local jurisdictions are following these procedures accordingly.

Committee member Weiss volunteered for the County of Riverside to present on the progress of developing five new towns in the County.

7. GENERAL ANNOUNCEMENTS

There were no general announcements.

8. NEXT MEETING: The next Planning Directors' Committee meeting is scheduled for Thursday, February 9, 2017, at 9:00 a.m. at Riverside City Hall, 3900 Main Street, 7th Floor, Mayor's Ceremonial Room, Riverside CA 92501.

The scheduled January 12, 2017, PDC meeting has been cancelled.

9. ADJOURNMENT: The meeting of the Planning Directors' Committee adjourned at 11:05 a.m.

Item 4.B

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **WRCOG 2017-2018 Legislative Platform**

Contact: **Jennifer Ward, Director of Government Relations ward@wrcog.cog.ca.us, (951) 955-0186**

Date: **February 9, 2017**

***The purpose of this item is to** share the draft 2017-2018 WRCOG Legislative Platform for review and input by Committee members.*

Requested Action:

1. Review the Draft 2017-2018 Legislative Platform and provide feedback to staff by Thursday, February 23, 2017.

The 2017/2018 WRCOG Legislative Platform is designed to provide guidance to WRCOG and its member jurisdictions on legislation that focuses on issues of mutual concern.

Background:

At the start of each legislative session, WRCOG adopts a set of priorities in its Legislative Platform that serve to guide staff on actions related to monitoring, tracking, and recommending Agency positions on various legislation. Typically, items of legislative interest are brought to staff's attention by WRCOG's member agencies, who desire to have the Agency take a position in order to demonstrate a subregional commitment to a particular issue. By adopting this Platform, the Executive Committee provides guidance to WRCOG staff in expressing its member interests to State and Federal legislators. Attached is the draft WRCOG 2017-2018 Legislative Platform for review and comment. This draft has also been shared with stakeholders in each of the industries affected by the Platform Components

Staff requests that all comments be submitted by Thursday, February 23, 2017.

Platform Components:

In 2010 WRCOG established the following Agency priorities: economic development, education, energy and environment, health, transportation, water, and legislative advocacy. The Legislative Platform will build upon these established goals and guide WRCOG's role in addressing these and other issues at the subregional level. Working in coordination with its member jurisdictions, and within the regional context of inland Southern California, WRCOG will pursue the following general advocacy goals:

- Pursue state and federal funding to establish or enhance existing programs that promote quality of life and prosperity for Western Riverside County.
- Oppose legislation that seeks to limit local control, reduce funding opportunities to local jurisdictions, or increase fees and taxes on residents.
- Coordinate advocacy efforts to promote the interests of Western Riverside County to decision makers at all levels of government.

Prior Action:

None.

Fiscal Impact:

Activities related to monitoring, tracking, and adopting Agency positions on legislation are programmed in the FY 2015/2016 Agency Budget under the Government Relations Department.

Attachment:

1. 2017-2018 Draft WRCOG Legislative Platform.

Item 4.B

WRCOG 2017-2018 Legislative Platform

Attachment 1

2017-2018 Draft WRCOG Legislative Platform

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WESTERN RIVERSIDE COUNCIL OF GOVERNMENTS
2017/2018 LEGISLATIVE PLATFORM

INTRODUCTION

The 2017/2018 WRCOG Legislative Platform (Platform) is designed to provide guidance to WRCOG and its member jurisdictions on legislation that focuses on issues of mutual concern. Positions adopted by the WRCOG Executive Committee will be forwarded to Sacramento, Washington D.C., and interested parties as appropriate. By adopting this Platform, the Executive Committee provides guidance to WRCOG staff in expressing its member interests to State and Federal legislators. The Platform is adopted by WRCOG at the start of the State's two-year legislative season.

Typically, items of legislative interest are brought to WRCOG's attention by WRCOG's member agencies, who desire to have the Agency take a position in order to demonstrate a subregional commitment to a particular issue. WRCOG does not currently employ full time legislative staff or lobbyists, therefore has limited ability to commit significant time to legislative activities. Staff will, to the extent possible, monitor legislation that falls within the scope of the adopted Platform and use the Platform as a guide to respond to issues and/or requests raised by WRCOG's member agencies. Staff will strive to also provide information on the impacts of such legislation to member agencies through WRCOG's existing Committee structure.

If urgent action is needed, the WRCOG Executive Director and/or the Executive Committee Chair may submit position letters and/or undertake other tasks that may be necessary on legislative matters that are consistent with the areas identified in this Platform. These actions will be reported at subsequent meetings of the WRCOG Committees.

In 2010 WRCOG established the following Agency priorities: economic development, education, energy and environment, health, transportation, water, and legislative advocacy. The following Platform will build upon these established goals and guide WRCOG's role in addressing these and other issues at the subregional level.

GENERAL ADVOCACY

The purpose of WRCOG is to unify Western Riverside County so that it can speak with a collective voice on issues of mutual concern that cross jurisdictional lines. The goal of the Agency is to respect local control while providing regional perspective. Working in coordination with its member jurisdictions, and within the regional context of inland Southern California, WRCOG will pursue the following advocacy goals:

- Pursue state and federal funding to establish or enhance existing programs that promote quality of life and prosperity for Western Riverside County.
- Oppose legislation that seeks to limit local control, reduce funding opportunities to local jurisdictions, or increase fees and taxes on residents.
- Coordinate advocacy efforts to promote the interests of Western Riverside County to decision makers at all levels of government.

PLATFORM COMPONENTS

1. Economic Development

Western Riverside County is a subregion rich in diversity, resources, and labor. Key legislative priorities for WRCOG support establishing a common vision and brand identity for the subregion and enhancing the subregion's ability to attract new investment by improving the overall quality of life in the subregion.

- Support legislation that encourages technology to assist jurisdictions and the education system in attracting potential businesses and educating future workers (e.g., wireless internet access).
- Support legislative action that streamlines the California Environmental Quality Act (CEQA) process and modernizes CEQA law.
- Support legislation that would encourage employers to open satellite facilities for residents that work outside of Western Riverside County or commute long distances within the region for employment, implement telecommuting, and other transportation demand management strategies.
- Support legislation that expands marketability of the subregion, and provide opportunities to "brand" Western Riverside County as a destination location and a desirable place to live, work, and play.
- Support legislation that would institute an equitable geographic distribution of state funding for the development of programs that would improve the subregion.
- Support legislation that facilitates collaboration between local government, education, and business.
- Support legislation that would maintain and/or allocate grant funding for coordinated local and regional economic development efforts.
- Support legislation that would lead to job creation in the WRCOG subregion, especially permanent, living-wage jobs.
- Support legislation that encourages the creation of jobs near housing to improve the jobs / housing balance.
- Oppose legislation that would encourage or incentivize businesses to leave Western Riverside County.

2. Education

Education plays a pivotal role in the future of Western Riverside County. WRCOG supports legislative efforts that encourage collaboration between jurisdictions and education leaders to facilitate educational opportunities in Western Riverside County. An educated workforce will attract a broader level of employers and increase the earning capabilities of residents. Expanding higher educational and skilled labor training opportunities available to residents in Western Riverside County is vital.

- Support legislation that would improve the quality of and access to education for all students.
- Support legislation that encourages public / private partnerships to increase the number of students who are college-ready, enroll and graduate from college, and who achieve degrees that are in demand in Western Riverside County.
- Support legislation that provides funding to retrain individuals for workforce re-entrance.

- Support the development of curriculum geared towards preparing students for sustainable "green collar" and clean technology jobs.
- Support legislation that would allow for the joint use of high school facilities for post-secondary education to expand access to and enrollment in college.
- Support legislation that facilitates access to Career Technical Education to fulfil growing need of skilled labor.
- Oppose legislation that redirects funding from the K-12 and post-secondary education system in Western Riverside County.

3. Energy and Environment

WRCOG is committed to the conservation of natural resources and the advancement of alternative energy sources to promote ongoing sustainability of the subregion. Energy conservation and efficiency can help residents, businesses, and jurisdictions save money, improve air quality, and protect the environment. WRCOG supports legislative efforts which support innovative "green" technologies, facilitate energy conservation and efficiency, and promote alternative energy activities to extend the benefits of these actions throughout the subregion while meeting the demands of the growing population.

- Support legislation that removes barriers for and provides funding to expand the WRCOG Property Assessed Clean Energy (PACE) Programs.
- Support legislation that provides incentives for the private sector and local governments to voluntarily implement energy saving measures.
- Support legislation that establishes and preserves the role of local government in energy decisions, particularly for activities pertaining to electricity generation, supply, demand, and conservation to ensure adequate supply and reasonable costs for residents and businesses.
- Support legislation that encourages or provides incentives for the production and use of clean alternative energy sources.
- Support legislation that encourages emissions reductions from sources under federal control (e.g., caused by planes, trains, and ships) and increased emissions monitoring methods.
- Support the continuation of air quality management at the air basin level rather than at the statewide or individual county level.
- Support legislation that extends federal alternative fuel and vehicle tax credits and incentives.
- Support legislation that would encourage the development of alternative fuel facilities.
- Support legislation that encourages the expansion of solid waste conversion technologies.
- Support legislation that increases markets for recyclable or compostable materials.
- Support legislation that implements programs to reduce litter and illegal dumping.
- Support the increase of fines and/or confiscation of vehicles for individuals and companies caught in the act of illegal dumping.
- Support state loans, grants, and loan guarantees for businesses implementing source reduction programs and utilizing post-consumer recycled materials in the manufacture of new products.
- Support legislation that encourages the proper disposal of hazardous waste.

- Support legislation that implements Extended Producer Responsibility principles aimed at removing the cost burden for disposal of products from local jurisdictions and agencies.
- Oppose waste management requirements that would put local jurisdictions at risk of not meeting AB 939 requirements, or create excessive costs absent funding.

4. Health

Health outcomes influence educational attainment, economic opportunity, and similar factors, critical to a high quality of life. Riverside County has a poor state and national ranking in several key health indicators. Contributing factors including a lack of clinical care (e.g., access to health care facilities, insurance, and professionals), social and economic conditions (e.g., income, education, jobs, and safety), and environmental quality (e.g., park access and air quality). WRCOG supports legislative activities that increase awareness of health challenges impacting Western Riverside County; foster a natural, social, and economic environment conducive to optimal health; and empower the subregion to address these challenges in a collaborative, sustainable manor through the provision of requisite tools and resources.

- Support legislation that reduces state regulatory barriers that impede the provision of health services in Western Riverside County.
- Support legislation that facilitates regional collaboration in addressing health and healthcare problems.
- Support legislation aimed at increasing institutions that offer training and residency opportunities for healthcare professionals in exchange for contractual services.
- Support legislation and legislative actions aimed at increasing the number of hospital beds in the region.
- Support legislation that increases local government authority to oversee location of community care facilities and transportation options to the care facilities.
- Oppose legislation that could potentially establish unnecessary barriers to the creation and construction of healthcare facilities.
- Support legislation that supports continued financing and development of the University of California, Riverside School of Medicine to attract and retain health care professionals in the region.
- Support legislation that provides funding and other assistance for the development of a Youth Master Plan that contains plans and programs for special needs children (i.e., parks, recreational needs, and housing opportunities for children with special needs).
- Support legislation that creates an information exchange or information network where residents can access available support services and data on specific issues.
- Support legislation that facilitates Office of Statewide Health Planning and Development (OSHPD) and California Environmental Quality Act (CEQA) streamlining for efficient hospital construction.
- Support legislation that promotes the development of walkable communities.
- Support legislation that coordinates health goals with economic development actions.
- Support legislation that seeks to improve the level of physical activity among adults and children.
- Support legislation that seeks to improve access to affordable, healthy foods.

5. Transportation

In order to meet the needs of Western Riverside County's current population and sustainably accommodate future growth, the subregion must expand the capacity and efficiency of its transportation network. WRCOG supports legislative efforts to direct investment towards transportation infrastructure, not only for roads and highways, but for transit, goods movement, and non-motorized transportation. WRCOG also supports collaboration with regional transportation agencies to impact transportation funding and regulatory policies to bring equity and fairness to the inland Southern California region.

- Support Federal and State efforts to provide sustainable and stable funding for the transportation system.
- Support efforts to ensure that communities in Riverside County receive fair and equitable allocations of transportation funding at the Federal, State, and regional level.
- Support legislation that gives priority to self-help and "super" self-help counties when allocating bond funding and other transportation funding mechanisms.
- Support legislation to improve access and funding to public transportation.
- Support legislation and funding mechanisms that support and encourage the use of transit and non-motorized transportation, including active transportation.
- Support legislation that enhances the safety of city streets and arterials for vehicular, bicycle, and pedestrian traffic.
- Support legislation that will reduce traffic congestion and support regional transportation programs.
- Support legislation that provides funding for goods movement-related projects and studies.
- Support legislation that would create funding opportunities for upgrades and/or separations for at-grade crossings.
- Support legislation that provides increased funding for non-motorized planning and projects.
- Support legislation that increases local flexibility in the allocation of transportation capital funds.
- Oppose legislation to eliminate or restrict the use of Riverside County State Improvement Transportation Funds, federal transportation funding, Measure A, or Gas Tax funding for local transportation projects.

6. Water

Western Riverside County's economic well-being and quality of life depend on securing a reliable supply of water to meet the existing and future demands of the subregion. WRCOG supports continued conservation efforts that can reduce water use, strengthening and improving the Sacramento-San Joaquin Bay Delta levees and ecosystem, and supporting the identification and construction of alternative means for conveying water to Southern California residents and businesses.

- Support legislation and legislative actions that promote alternative water resource development such as recycled water, storm water reclamation and groundwater desalination.
- Support legislation that examines water use, not building size or acreage, when determining whether a water supply assessment is needed for commercial or industrial projects.
- Support legislation that examines a variety of water storage methods.

- Support legislation that provides funding to local governments for water quality and conservation-related programs.
- Support legislation to improve the state's water infrastructure and delivery mechanisms without causing excessive financial burdens or delivery delays to Southern California.
- Oppose legislation that shifts or re-aligns local ad valorem property tax revenues approved by local voters for vital water and wastewater infrastructure.

7. Other Local Government Issues

The active presence and vitality of local government continues to sustain the subregion. WRCOG supports legislative initiatives that preserves and expands local jurisdictional control. Further, recognizing that well-designed land use and planning decisions are vital to the successful growth and development of the subregion. WRCOG supports legislative efforts that promote strategic land use and development practices that maintain and/or increase local control. Finally, to promote the safety and well-being of all residents in the subregion, WRCOG supports legislative proposals that broaden access to timely public safety assistance and to the justice system.

- Support legislation that requires additional transparency and communication in state and federal legislative and commission activities.
- Support legislation and legislative actions that require the Governor and the legislature to pass an on-time budget that does not rely on borrowing or taking from local governments.
- Support legislative actions that protect the rights of jurisdictions to plan and govern their own communities.
- Support legislation that would offer funding and assistance to enable jurisdictions to continue redevelopment activities.
- Support legislation that would restore funding to newly incorporated cities in Western Riverside County resulting from the loss of Motor Vehicle License Fee revenues.
- Oppose legislation that prevents a local government from entering into or negotiating a franchise agreement with a local service provider.
- Oppose legislation that reduces state funding for local activities but still requires local governments to maintain existing service levels and responsibilities.
- Oppose legislation that calls for additional state and/or federal mandates absent funding.
- Oppose legislation that seeks to take away local control and give more control to the State.
- Support legislation that provides ongoing state funding for mandated planning projects such as the Regional Housing Needs Assessment, Sustainable Communities Strategy (SCS), General Plan Housing Element updates, and other planning initiatives under AB 32 and SB 375.
- Oppose legislation that creates restrictions on local control of land use and development.
- Oppose legislative actions or reform measures that penalize jurisdictions for non-compliance with state-mandated Housing Element update schedules.

Item 4.C

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **PACE Program Activities Update**

Contact: **Barbara Spoonhour, Director of Energy and Environmental Programs, spoonhour@wrcog.cog.ca.us, (951) 955-8313**

Date: **February 9, 2017**

The purpose of this item is to *provide the Committee with an update on the PACE Programs that WRCOG oversees. This includes the HERO Program, CaliforniaFIRST, and Spruce Finance.*

Requested Action:

1. Receive and file.

WRCOG's PACE Programs provide financing to property owners to implement a range of energy saving, renewable energy, and water conserving improvements to their homes and businesses. Improvements must be permanently fixed to the property and must meet certain criteria to be eligible for financing. Financing is paid back through a lien placed on the property tax bill. The HERO Program was initiated in December 2011 and has been expanded (an effort called "California HERO") to allow for jurisdictions throughout the state to join WRCOG's Program and allow property owners in these jurisdictions to participate. The CaliforniaFirst and Spruce Programs will launch in 4th Quarter 2016 and 1st Quarter 2017, respectively.

Overall HERO Program Activities Update

Residential: As of January 6, 2017, over 110,000 applications in both the WRCOG and California HERO Programs have been approved to fund more than $6.6 billion in eligible renewable energy, energy efficiency and water efficiency projects.

WRCOG Subregion: Over 22,100 projects, totaling nearly $427 million, have been completed as shown in the HERO Snapshot provided as Attachment 1.

Statewide Program: As of this writing, 361 jurisdictions outside the WRCOG and San Bernardino Associated Governments' (now known as San Bernardino Council of Governments) subregions have adopted Resolutions of Participation for the California HERO Program. Over 41,300 projects have been completed, totaling over $886 million.

The table below provides a summary of the total estimated economic and environmental impacts for projects completed in both the WRCOG and the California HERO Programs to date:

Economic and Environmental Impacts Calculations	
KW Hours Saved – Annually	585 GWh
GHG Reductions – Annually	152,017 Tons
Gallons Saved – Annually	391 Million

$ Saved – Annually	$76 Million
Projected Annual Economic Impact	$2.27 Billion
Projected Annual Job Creation/Retention	11,154 Jobs

The table below provides a summary of the estimated work breakdown of projects completed in both the WRCOG and the California HERO Programs:

Project Data	
HVAC	30.3%
Windows / Doors	19.2%
Solar	19.6%
Roofing	10.2%
Landscape	9.2%

Additional HERO consumer protections update

Currently, Renovate America conducts a confirmed terms call with every homeowner during the HERO application process before generating their financing documents. In most cases, the contractor is still present in the home when these calls are made. During the confirm terms call, the property owner's financing information is provided on a screen for the consumer to review during the call. Immediately after the call, the property owner is either e-mailed or mailed their contract, at which time their 3-day right to cancel period begins.

Even with these calls, some property owners inform the Program that they do not understand how the Program works or believe that the annual amount placed on their property tax bill is much higher than they expected.

In early 2017, WRCOG will begin implementing a quality assurance call with property owners participating in the Program. WRCOG believes that adding a quality assurance call will provide the homeowner with an additional opportunity to review the financing documents and ask questions and/or receive clarification regarding their improvements, funding amounts, payments, etc. WRCOG believes this additional call will further improve the Program.

During the month of January 2017, WRCOG will be establishing a call center for these outbound quality assurance calls. WRCOG is in the process of hiring up to four Call Center Representatives, reconfiguring an office to house these individuals, purchasing computer and phone equipment, and hiring a consultant to assist WRCOG with training and infrastructure needs. Staff has reached out to the County of Riverside and City of Riverside, which have call centers, to gather information on their phone and information technology needs and to inquire which consultant they have used to assist them with implementation. Quotes received from various consulting companies range from $35,000 to $45,000, which are within the Single Signature Authority of the Executive Director. The consultant will assist with the technology development and setup required for the call center, staff training, ongoing support, and ensuring the goals of the call center meet the established criteria for the Program.

Additional PACE Providers

Over the past two months, staff has conducted additional site visits with Spruce and CaliforniaFirst to work through the mechanics of implementing their Programs within the subregion. It is anticipated that CaliforniaFirst and Spruce will begin accepting applications in the first quarter of 2017.

Prior Actions:

January 19, 2017: The Technical Advisory Committee received report.

January 11, 2017: The Administration & Finance Committee directed the PACE Ad Hoc Committee to meet and make a recommendation to the Executive Committee at its February 2017 meeting regarding interest rates.

January 9, 2017: The Executive Committee 1) Received summary of the Revised California HERO Program Report, 2) Conducted a Public Hearing Regarding the Inclusion of the Counties of Colusa, Mendocino, and Siskiyou Unincorporated areas, for purposes of considering the modification of the Program Report for the California HERO Program to increase the Program Area to include such additional jurisdictions and to hear all interested persons that may appear to support or object to, or inquire about the Program, and 3) Adopted WRCOG Resolution Number 01-17; A Resolution of the Executive Committee of the Western Riverside Council of Governments Confirming Modification of the California HERO Program Report so as to expand the Program Area within which Contractual Assessments may be offered.

Fiscal Impact:

HERO revenues and expenditures for the WRCOG and California HERO Programs are allocated in the Fiscal Year 2016/2017 Budget under the Energy Department.

Attachment:

1. WRCOG HERO Snapshot.

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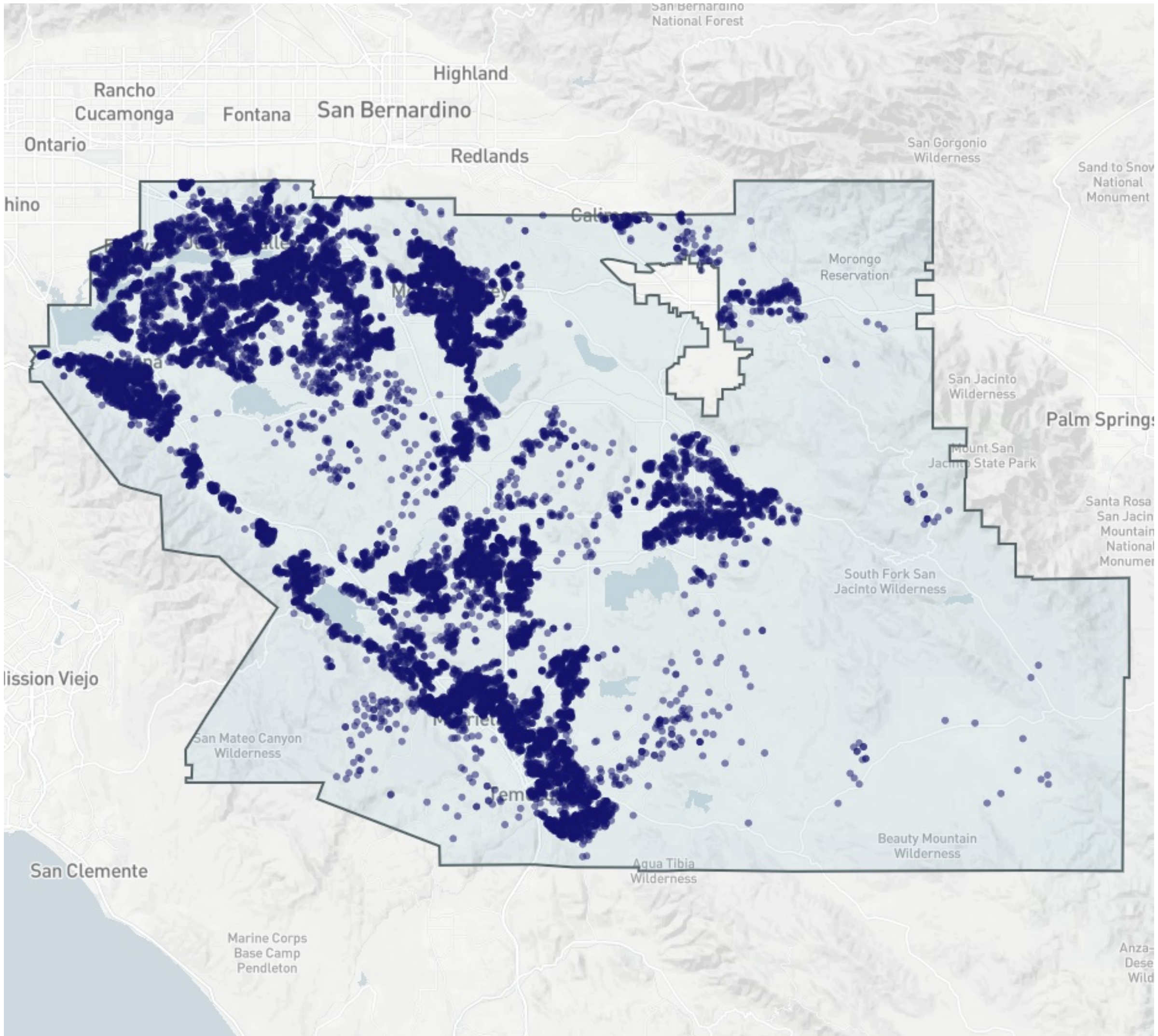
WRCOG - Western Riverside Council of Governments

19,005 Homes Improved

12/14/2011
HERO Launch Date

460,666
Housing Count

01/01/2011 - 01/06/2017
Report Range



Improvements

Type	Total Installed	Bill Savings
Energy	25.3K	$292M
Solar	12.3K	$515M
Water	1,691	$12.4M

Lifetime Impact

Applications Submitted	51.9K
Applications Approved	35.3K
Funded Amount	$428M
Economic Stimulus	$740M
Jobs Created	3,630
Energy Saved	3.14B kWh
Emissions Reduced	849K tons
Water Saved	1.34B gal

Learn how these numbers are calculated at https://www.herogov.com/faq

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Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Subregional Economic Development Initiative**

Contact: **Andrea Howard, Staff Analyst, howard@wrcog.cog.ca.us, (951) 955-8515**

Date: **February 9, 2017**

***The purpose of this item is to** introduce WRCOG's Subregional Economic Development Initiative, which WRCOG staff have been directed to take undertake to address shared economic challenges and develop regional solutions.*

Requested Action:

1. Receive and file.

Background

In 2016, through various discussions by the WRCOG Agency Carryover Funds Ad Hoc Committee, Administration & Finance Committee, and the Executive Committee, $250,000 of the Fiscal Year 2015/2016 Agency Carryover Funds were designated for use on a Subregional Economic Development Initiative (Initiative). The purpose of the Initiative, as it was discussed, is to address challenges associated with attracting economic development opportunities to the subregion and develop regional solutions.

Subregional Economic Development Initiative Approach

WRCOG staff are seeking input from outside experts regarding the most advisable course of action to follow for the Initiative. Staff engaged in discussions with Dr. Robert Kleinhenz and Professor Rick Smith of the University of California, Riverside (UCR) Center for Economic Forecasting and Development (Center) at the School of Business Administration (SoBA). Dr. Kleinhenz and Professor Smith advised that a sensible first step for WRCOG to pursue is data gathering and analytics to obtain a comprehensive understanding of the economic environment across the WRCOG subregion and within individual jurisdictions. Staff also engaged with the County of Riverside Economic Development Agency (EDA) to identify how WRCOG can partner with County EDA's ongoing efforts to address regional economic development.

Historically, the state of the economy in the WRCOG subregion has been poorly understood owing to a dearth of data and relevant studies. Though the right information is being collected, the results are not publicly available and even if they were, few local jurisdictions have the bandwidth to conduct in depth analyses to make full use of the data. The UCR Center is currently undergoing a process to obtain access to local economic data from the State Economic Development Department (EDD) in partnership with County EDA. If WRCOG were to partner with the Center and/or County EDA to perform an economic existing conditions analysis, the UCR Center would be able to use this data (which contains granular information that is confidential/sensitive) to inform the Initiative, while following the regulations governing the use of said information.

To complement the existing conditions analysis, staff has identified the following potential next step options through conversations with UCR and County EDA:

- Review of Economic Development Strategies: Dr. Kleinhenz and Professor Smith have advised staff that few economic development strategies have been tested and proven. Given the lack of known data-driven approaches, an analysis of various economic development strategies could help to identify the most appropriate option(s) to promote economic development at the subregional level.
- Resiliency Study: In lieu of the cyclical nature of the economy, there is a growing trend for jurisdictions to take a proactive approach to economic planning by developing economic resiliency plans, to prepare strategic approaches to economic downturns. These plans typically have long shelf-lives and can help avoid the type of backlash the region is still recovering from experienced during the most recent recession.

The analysis would reveal current economic challenges and opportunities, it would illuminate what questions need to be answered in subsequent phases of the Initiative, and it would provide benchmarks to measure economic development strategies adopted moving forward. In addition, by collecting information both at the jurisdiction and COG level, results of the analysis can support local economic development initiatives undertaken at the local level. If approved, the existing conditions analysis would be conducted as a first step in the Initiative. Once complete, the existing conditions analysis would be presented to this Committee along with additional information on potential next steps. Staff will seek direction on February 8, 2017, from the Administration & Finance Committee on moving forward with an existing conditions analysis, and report the results of this discussion to the Planning Directors' Committee at a later date.

Prior Action:

None.

Fiscal Impact:

Funding for the Subegional Economic Development Initiative has been programmed accordingly under the Fiscal Year 2016/2017 Agency Budget, in the General Fund.

Attachment:

None.

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **BEYOND Framework Fund Program Update**

Contact: **Andrea Howard, Staff Analyst, howard@wrcog.cog.ca.us, (951) 955-8515**

Date: **February 9, 2017**

The purpose of this item is to *introduce the approved funding allocation formula for the BEYOND Framework Fund – Round II and notify members of upcoming funding opportunities through Round II of the BEYOND Program.*

Requested Action:

1. Receive and file.

Background

The funding for BEYOND comes from WRCOG's Fiscal Year 2015/2016 Agency Carryover Funds, which have been allocated as follows

Agency Carryover Funds FY 16-17		
	As of June 24, 2016	**As of January 9, 2017**
Contribution to WRCOG Agency Reserves	$ 400,000.00	$ 1,047,083.00*
BEYOND Framework Fund - Round II	$ 1,800,000.00	$ 2,052,917.00
BEYOND - Regional Collaboration Set Aside	$ 200,000.00	$ 175,000.00
BEYOND - Healthy Communities Set Aside	$ 100,000.00	$ 75,000.00
Funding for WRCOG Agency Activities	$ 700,000.00	$ 700,000.00
Funding for "regional project(s)"	$ 1,100,000.00	-
Funding for Regional Economic Development Initiative	-	$ 250,000.00*
Total Funds Available	$ 4,300,000.00	$ 4,300,000.00

*On June 24, 2016, the Executive Committee allocated $1.0 million to funding "regional project(s)". Subsequently, the total agency carryover revenues increased by $100,000, and that amount was tentatively added to the "regional project(s)" fund. On August 22, 2016, an Ad Hoc Committee of the Administration and Finance Committee recommended that $250,000 of the funding designated for "regional project(s)" be directed to a Subegional Economic Development Initiative and that the remaining $850,000 be added to Agency Reserves until another specific regional project(s) is identified.

BEYOND Framework Fund – Round II Allocation Formula

The BEYOND Round I formula (approved in June 2015) was intended to provide a set amount of funding for each jurisdiction and recognize that while more populated jurisdictions have higher funding needs, the distribution of funds should not result in only a few jurisdictions receiving the majority of funding. While the formula achieved these goals, it has since been recognized that this method created significant inequities in how the funding was distributed across the WRCOG member agencies. As shown in Attachment 1, the Round I formula created clusters of jurisdictions within specific funding ranges, with large jumps in funding amounts as jurisdictions cross the established population tier thresholds. After receiving direction from the Administration & Finance Committee to revisit the BEYOND allocation formula, staff presented this item to the Executive Committee for final determination.

The approved Round II formula applies a per-capita allocation that incrementally descends over six population tiers – meaning that the per capita allocation is greater for a jurisdiction's first resident than for their last – resulting in a proportional distribution across jurisdictions. Under this option, as with the formula used in Round I, each member agency is guaranteed a specified amount of funding that can be used for a project, or multiple projects, which demonstrate consistency with any one (or more) of the WRCOG Sustainability Framework goal areas.

Under this option, some jurisdictions will receive less funding than in Round I. Though the Executive Committee was explicit that the Round I allocation and BEYOND Program itself would not be guaranteed in the future, in an effort to ease the transition from the Round I formula to Round II, the Executive Committee approved an increase of Round II BEYOND funding by $252,917, bringing the total to $2,052,917. With the increased total, only three jurisdictions will receive a lesser allocation, with the largest decrease being $13,621 for the City of Temecula.

The funding distribution also establishes a minimum allocation of $35,000 for all member agencies. Using the Round II formula, only one jurisdiction falls under this minimum threshold (the City of Calimesa's allocation will be increased by $2,917.31 to bring their Round II allocation to $35,000). The Round II formula is shown in detail in Attachment 1.

The increase of $252,917 is derived from three sources:

1. $25,000 has been redirected from the regional collaboration set aside, previously totaled at $200,000, resulting in $175,000 available for BEYOND – Round II applicants;
2. $25,000 has been redirected from the healthy communities set aside, previously totaled at $100,000, resulting in $75,000 available for BEYOND – Round II applicants; and
3. $202,917 has been redirected from Fiscal Year 2015/2016 Agency carryover funds allocated toward reserves, which previously totaled $1,250,000, resulting in $1,047,083 of Fiscal Year 2015/2016 carryover funds that will be placed in reserves.

Attachment 2 visually compares the distribution of BEYOND funding between the Round I and approved Round II formulas.

<u>Accessing BEYOND Round II Funding</u>

WRCOG staff anticipate releasing the BEYOND Round II Guidelines and application materials in February, 2017. As indicated above, there will be three distinct funding streams under the BEYOND umbrella exclusively available to WRCOG member agencies: BEYOND Core, BEYOND Team, and BEYOND Health.

BEYOND Core is the central category of non-competitive funding that is essentially a renewal of the Round I program. A fixed amount of funding has been allocated to each of the WRCOG member agencies as detailed in Attachment 2. Though not listed in Attachment 2, Eastern and Western Water Districts, the Morongo Band of Mission Indians, and the Riverside County Office of Education have each been allocated $35,000. WRCOG will again employ a two-step application process beginning with a brief concept proposal to confirm project eligibility. Once a project has been approved in concept, staff will ask member agencies to complete a full application which will include a detailed scope of work, budget, and timeline.

BEYOND Team is a new funding stream under BEYOND designed to promote collaboration within the WRCOG subregion. To apply for these funds, two or more member agencies must jointly submit a project application.

BEYOND Health is another new funding stream under BEYOND specifically created to address the pernicious health challenges afflicting the subregion. Applicants will be able to apply specifically for BEYOND Health (see below for more details), or if funding for a health related project is also being sought under BEYOND Core, member agencies may request to have that project considered for additional funding under BEYOND Health. There is no limit to the number of projects that can be funded through BEYOND Health, however there is a maximum amount that each individual applicant can request from BEYOND Health of $10,000, and the combined total ask for all BEYOND Health project applications may not exceed $75,000.

To apply for the competitive funding available through BEYOND Team and BEYOND Health, member agencies will only submit a completed application and will *not* be required to submit a concept proposal. Once submitted, applications will be reviewed by a panel which will forward funding recommendations to the Administration & Finance Committee for final determination.

All applications must meet the minimum eligibility requirements pertaining to WRCOG's Economic Development and Sustainability Framework and outlined in Attachment 3 to be considered for funding. The application, award notice, and program timeline will be included in the Round II Program Guidelines to be released later this month.

Prior Actions:

January 26, 2017:	The Finance Directors' Committee received report.
January 9, 2017:	The Executive Committee 1) approved the tiered allocation formula to allocate BEYOND funding for Round II and subsequent funding rounds; and 2) increased the BEYOND Round II allocation by $252,917.00 from $1.8 million to $2.05 million.
December 14, 2016:	The Administration & Finance Committee 1) recommended Option 2, the tiered allocation formula, be used for BEYOND – Round II and subsequent funding rounds; and 2) recommended the total allocation for BEYOND – Round II be increased from $1.8 million to $2.05 million.
October 12, 2016:	The Administration & Finance Committee 1) directed staff to bring back options one and four for further discussion; 2) tabled the regional collaboration set aside topic for further discussion by this Committee until after the Ad Hoc Committee meets to discuss further; 3) tabled the healthy communities set aside topic for further discussion; and 4) tabled the regional economic development initiative topic for further discussion.

/
Fiscal Impact:

Funding for Round II of the BEYOND Framework Fund, has been programmed accordingly under the Fiscal Year 2016/2017 Agency Budget, in the General Fund.

Attachments:

1. Detailed Spreadsheet of Round II Funding Formula.
2. Visual Comparison of Round I vs. Round II Funding Formulas.
3. BEYOND Round II Project Eligibility.

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Item 4.E

Distribution of Round II BEYOND Allocations to Member Jurisdictions

Attachment 1

Detailed Spreadsheet of Round II Funding Formula

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Proposed BEYOND Allocation - Round II and Subsequent Funding Rounds

		Tier 1	Tier 2	Tier 3	Tier 4	Tier 5				
Allocation Per Resident	-	$ 3.87	$ 1.15	$ 0.75	$ 0.50	$ 0.25				
Population in Tier	-	0-9,999	10,000-49,999	50,000-99,999	100,000-149,999	150,000+				
Riverside County	Population 1/1/16	Tier 1	Tier 2	Tier 3	Tier 4	Tier 5	Allocation - Min $35K	Allocation	Round I Allocation	Net Difference
Calimesa	8,289	8,289					$ 35,000.00	$ 32,082.69	$ 36,177.77	($1,177.77)
Canyon Lake	10,681	10,000	681				$ 39,488.29	$ 39,488.29	$ 36,537.04	$2,951.24
Norco	26,896	10,000	16,896				$ 58,135.54	$ 128,273.33	$ 38,650.63	$19,484.90
Banning	30,834	10,000	20,834				$ 62,664.24	$ 58,135.54	$ 39,299.23	$23,365.00
Wildomar	35,168	10,000	25,168				$ 67,648.34	$ 67,648.34	$ 39,814.87	$27,833.47
San Jacinto	47,656	10,000	37,656				$ 82,009.54	$ 82,009.54	$ 41,471.20	$40,538.34
Lake Elsinore	61,006	10,000	39,999	11,007			$ 92,959.24	$ 92,959.24	$ 83,238.07	$9,721.17
Eastvale	63,162	10,000	39,999	13,163			$ 94,576.24	$ 94,576.24	$ 83,549.25	$11,026.98
Perris	73,722	10,000	39,999	23,723			$ 102,496.24	$ 102,496.24	$ 85,280.03	$17,216.21
Hemet	80,070	10,000	39,999	30,071			$ 107,257.24	$ 107,257.24	$ 86,597.67	$20,659.56
Menifee	89,004	10,000	39,999	39,005			$ 113,957.74	$ 113,957.74	$ 87,039.29	$26,918.45
Jurupa Valley	98,177	10,000	39,999	48,178			$ 120,837.49	$ 120,837.49	$ 88,942.79	$31,894.70
Temecula	109,064	10,000	39,999	49,999	9,066		$ 126,736.24	$ 126,736.24	$ 140,357.72	($13,621.48)
Murrieta	113,795	10,000	39,999	49,999	13,797		$ 129,101.74	$ 129,101.74	$ 140,126.34	($11,024.60)
Corona	164,659	10,000	39,999	49,999	49,999	14,662	$ 150,868.24	$ 150,868.24	$ 147,600.47	$3,267.77
Moreno Valley	205,383	10,000	39,999	49,999	49,999	55,386	$ 161,049.24	$ 161,049.24	$ 153,294.47	$7,754.77
*W. Unincorporated C	270,203	10,000	39,999	49,999	49,999	120,206	$ 177,254.30	$ 177,254.30	$ 161,402.82	$15,851.48
Riverside	324,696	10,000	39,999	49,999	49,999	174,699	$ 190,877.49	$ 190,877.49	$ 169,740.29	$21,137.20
Sum		178,289	581,223	465,141	222,859	364,953				
Total Per Capita Allocation							**$ 1,912,917.31**		**$ 1,659,119.93**	**$253,797.39**
EMWD							$ 35,000.000		$ 35,000.00	$0.00
WMWD							$ 35,000.000		$ 35,000.00	$0.00
Schools							$ 35,000.000		$ 35,000.00	$0.00
Morongo							$ 35,000.000		$ 35,000.00	$0.00
Subtotal							**$ 140,000.000**		**$ 140,000.00**	$0.00
Grand Total							**$ 2,052,917.31**		**$ 1,799,119.93**	**$253,797.39**

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Item 4.E

Distribution of Round II BEYOND Allocations to Member Jurisdictions

Attachment 2

Visual Comparison of Round I vs. Round II Funding Formulas

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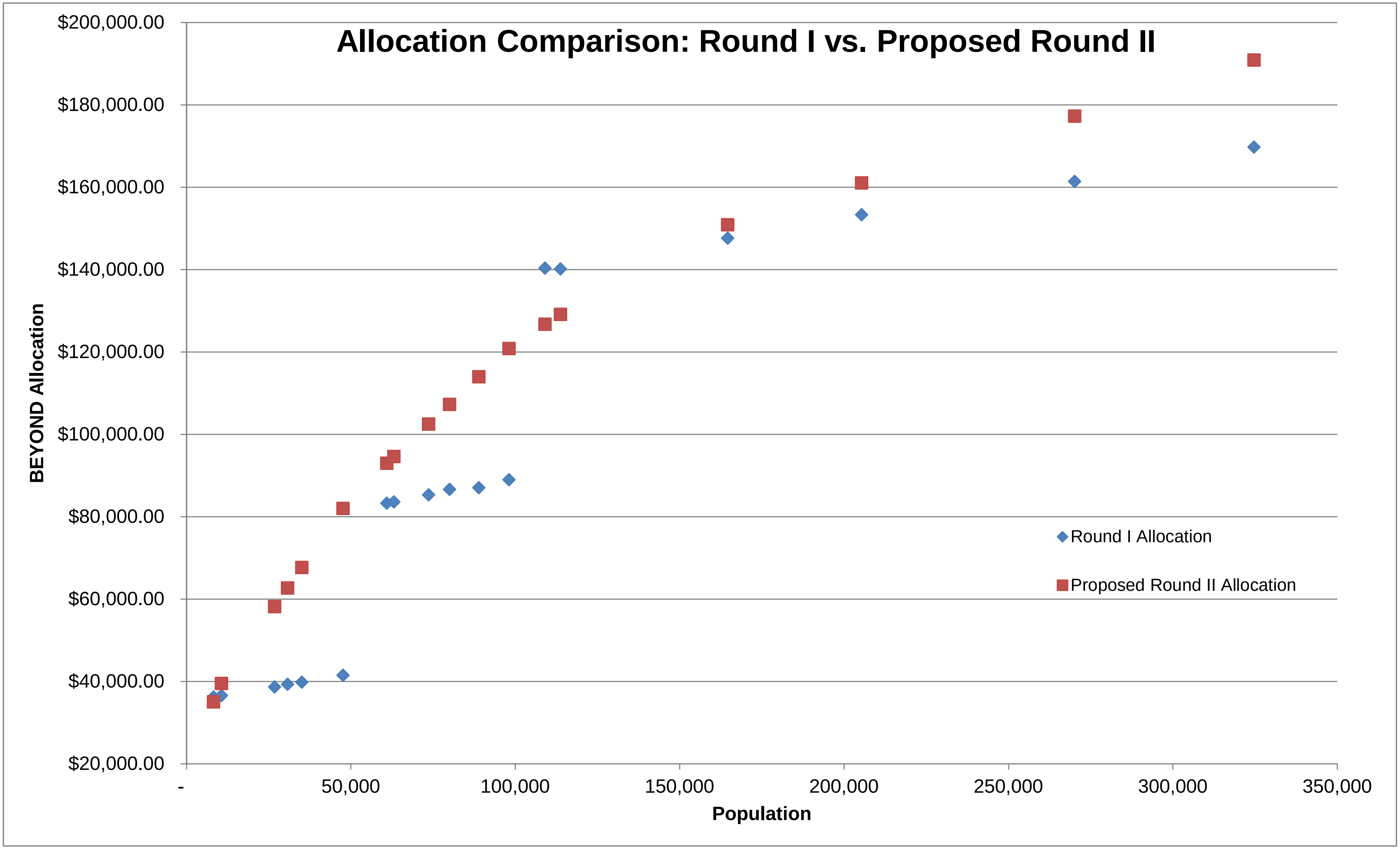
Allocation Comparison: Round I vs. Proposed Round II
BEYOND Allocation
$200,000.00
$180,000.00
$160,000.00
$140,000.00
$120,000.00
$100,000.00
$80,000.00
$60,000.00
$40,000.00
$20,000.00
-
50,000
100,000
150,000
200,000
250,000
300,000
350,000
Population
Round I Allocation
Proposed Round II Allocation

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Item 4.E

Distribution of Round II BEYOND Allocations to Member Jurisdictions

Attachment 3

BEYOND Round II Project Eligibility

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BEYOND Round II Project Eligibility

Applicants to BEYOND Core and BEYOND Team must demonstrate how the proposed project(s) addresses one or more of the six goals articulated in WRCOG's Economic Development and Sustainability Framework (the Framework). Applicants to BEYOND Health must demonstrate how the proposed project(s) specifically addresses the Health goal articulated in the Framework.

The WRCOG Economic Development and Sustainability Framework, approved by the Executive Committee on December 3, 2012, can be downloaded here: www.wrcog.cog.ca.us/community/sustainability, and the specific goals are listed below.

Economic Development**:**

Goal ED-1: Vision and Branding: A common understanding of, and unified voice for, economic development needs, services, assets, and challenges.

Goal ED-2: Subregional Capacity Building: A diversified, robust, and well-known array of economic development service providers supporting the growth and expansion of local businesses.

Goal ED-3: Economic Development Activities: Effective and coordinated local and regional economic development activities.

Education:

Goal E-1: New Partnerships: Unite with education and business leaders to increase the number of students who are college ready, enroll and graduate from college, and who achieve technical degrees that are in demand in Western Riverside County.

Goal E-2: Education First Culture: Unite with education and business leaders to create an education first culture in Western Riverside County.

Goal E-3: WRCOG Leadership: Integrate education into the WRCOG mission to improve partnerships between K–12 schools, colleges and universities, government, and businesses.

Health:

Goal H-1: Health Care Access: Facilitate the conditions needed for a growing, viable, and integrated health care system in Western Riverside County.

Goal H-2: Health Care Workforce: Advocate for a trained, home-grown workforce to serve the healthcare needs of Western Riverside County.

Goal H-3: Healthy Environment: Support efforts of local jurisdictions, business, and regional government to improve the health of our region's environment.

Goal H-4: Community Design: Facilitate local efforts to improve the opportunities and choices for a healthy and active lifestyle.

Goal H-5: Implementation + Action: Facilitate local strategic planning that improves the health and wellness of residents and communities.

Transportation:

Goal T-1:	Transportation Programs: Continue to address regional transportation needs through ongoing collaboration and program administration.
Goal T-2:	Vehicle Miles Traveled: Reduce vehicle miles traveled and improve mobility for pedestrians, transit users, and bicyclists.
Goal T-3:	Goods Movement: Support efforts to improve the sustainable and efficient movement of goods through Western Riverside County.
Goal T-4:	Air Transportation: Maintain and improve air transportation access.

Water:

Goal W-1:	Agency Coordination: Advocate for and support regional, state, and federal initiatives pertinent to the mission of the Riverside County Water Task Force.
Goal W-2:	Water Reliability: Advocate for and support efforts of local water districts to ensure long-term reliability of water supply for Western Riverside County.
Goal W-3:	Water Quality: Preserve and improve regional water quality.
Goal W-4:	Water Efficiency: Serve as a communication link and information clearinghouse on water efficiency issues for the benefit of member agencies, businesses, and residents.

Energy / Environment:

Goal EE-1:	Energy Efficiency Programs: Develop and support programs to reduce energy use and GHG emissions.
Goal EE-2:	Climate Action Planning: Provide assistance to the region on climate action planning and implementation.
Goal EE-3:	Air Quality Improvements: Partner with state and regional agencies to advocate and support efforts for cleaner air.
Goal EE-4:	Environment Conservation and Enhancement: Support regional plans and programs to maintain or improve the quality of the natural environment.
Goal EE-5:	Local Food Production: Advocate for and support regional efforts to maintain access to local food sources.

Item 4.F

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Transportation Uniform Mitigation Fee (TUMF) Nexus Study Update**

Contact: **Daniel Ramirez-Cornejo, Staff Analyst, cornejo@wrcog.cog.ca.us, (951) 955-8307**

Date: **February 9, 2017**

***The purpose of this item is to** provide Committee members an update on the progress of the 2017 TUMF Nexus Study Update.*

Requested Action:

1. Receive and file.

WRCOG's Transportation Uniform Mitigation Fee (TUMF) Program is a regional fee program designed to provide transportation and transit infrastructure that mitigates the impact of new growth in Western Riverside County. Each of WRCOG's member jurisdictions and the March JPA participates in the Program through an adopted ordinance, collects fees from new development, and remits the fees to WRCOG. WRCOG, as administrator of the TUMF Program, allocates TUMF to the Riverside County Transportation Commission (RCTC), groupings of jurisdictions – referred to as TUMF Zones – based on the amounts of fees collected in these groups, and the Riverside Transit Agency (RTA). The TUMF Nexus Study is intended to satisfy the requirements of California Government Code Chapter 5 Section 66000-66008 (also known as the California Mitigation Fee Act) which governs imposing development impact fees in California. The Study establishes a nexus or reasonable relationship between the development impact fee's use and the type of project for which the fee is required. The TUMF Program is a development impact fee and is subject to the California Mitigation Fee Act (AB 1600, Govt. Code § 6600), which mandates that a Nexus Study be prepared to demonstrate a reasonable and rational relationship between the fee and the proposed improvements for which the fee is used. AB 1600 also requires the regular review and update of the Program and Nexus Study to ensure the validity of the Program. The last TUMF Program Update was completed in October 2009.

TUMF Nexus Study Update

Staff, in coordination with TUMF consultant Parsons Brinckerhoff, is preparing the draft 2017 TUMF Nexus Study, which is expected to be released for review and comment in February.

Draft 2017 TUMF Nexus Study: Since the action to delay finalizing the Nexus Study in September 2015, staff and the TUMF consultant have reviewed and updated all components of the technical document, which include the following:

- Growth Forecast – Adopted in April 2016 by the SCAG Regional Council, the updated demographic data show that the subregion will add more than 650,000 people, 250,000 households and 400,000 jobs
- TUMF Network – WRCOG and member jurisdictions undertook a comprehensive review of the facilities included in the TUMF Program to ensure that all facilities warrant inclusion in the Program
- Fee calculation methodology – WRCOG and TUMF consultant used a Vehicle Miles Travel (VMT) approach for fee calculations of residential and non-residential land-use types. This approach has not

previously been utilized in past editions of the Nexus Study

- Data sources – In response to the release of the draft Nexus Study in summer 2015, WRCOG received comments regarding the use of outdated studies for the employee to square footage conversion. Staff reviewed requested studies and included more recent data from SCAG and Riverside County.

With the exception of the retail land use fee, there are modest increases to the remaining land use types.

Land Use Type	Current Fee	2017 TUMF Nexus Study – Proposed Fee	% Change From Current Fee
Single-Family Residential	**$8,873**	**$9,729**	**10%**
Multi-Family Residential	**$6,231**	**$6,336**	**2%**
Industrial	**$1.73**	**$1.83**	**6%**
Retail	**$10.49**	**$12.71**	**21%**
Service	**$4.19**	**$4.71**	**12%**

Staff began presenting the key components, along with the proposed fee schedule, of the study to the WRCOG Committee structure. Additionally, staff are available to meet individually with member jurisdictions and stakeholders regarding the Program update upon request. The draft 2017 Nexus Study will be available for review and comment through the month of February and staff will be presenting the components of the study and recommendation by the TUMF Nexus Study Ad Hoc Committee to the WRCOG Committee structure.

The tentative schedule of remaining tasks for the Nexus Study is as follows:

January 2017:	TUMF Nexus Study Ad Hoc Committee recommends a phase-in option for review by the Committee structure to finalize the Nexus Study;
February 2017:	WRCOG releases a draft Nexus Study for review and comment by stakeholders (the draft Nexus Study comment period will be 30 days);
February 8, 2017:	Administration & Finance Committee conducts first review of the draft Nexus Study and recommendation by the Ad Hoc Committee;
February 16, 2017:	Technical Advisory Committee conducts first review of the draft Nexus Study and recommendation by the Ad Hoc Committee;
March 2017:	WRCOG responds to any comment(s) received during the 30-day comment period of the draft Nexus Study;
March 6, 2017:	Executive Committee conducts first review of the draft Nexus Study and recommendation by the Ad Hoc Committee;
March 8, 2017:	Administration & Finance Committee conducts second review of the draft Nexus Study and recommendation by the Ad Hoc Committee;
March 16, 2017:	Technical Advisory Committee conducts second review of the draft Nexus Study;
April 3, 2017:	Executive Committee conducts second review of the draft Nexus Study;
April 12, 2017:	Administration & Finance Committee makes a recommendation on the draft Nexus Study;
April 20, 2017:	Technical Advisory Committee reviews recommendation on the draft Nexus Study;
May 1, 2017:	Executive Committee reviews recommendation on the draft Nexus Study and takes action;
July / August 2017:	Any change in fee goes into effect (depending on each member jurisdiction's approval of TUMF Ordinance / Resolutions).

<u>TUMF Nexus Study Ad Hoc Committee</u>: In September 2016, WRCOG convened an Ad Hoc Committee with the goal of ultimately selecting a preferred option to recommend to the Committee structure for finalizing the

Nexus Study. The Ad Hoc Committee was provided with all components of the Nexus Study, including TUMF Network facilities, growth forecast data, and a fee comparison study. During meetings held in late 2016, WRCOG informed the Ad Hoc Committee that staff, in coordination with member jurisdictions, a comprehensive review of the TUMF Network was conducted in order to ensure all facilities met the criteria for inclusion in the TUMF Program. As a result, the Ad Hoc Committee directed staff to provide phase-in options with a revised TUMF Network.

The Ad Hoc Committee met for a third time on January 23, 2017, to review a set of potential phase-in options developed in order to finalize the TUMF Nexus Study. The Ad Hoc Committee recommended that the Committee structure review a 2-year retail fee freeze and subsequent 2-year phase in, plus a 2-year single-family residential phase-in option for implementation. Members of the Ad Hoc Committee discussed affordable housing and the importance of retail development for jurisdictions. The Ad Hoc Committee also discussed the implications of any phase-in option that is approved and how any loss to the Program would be made up. Revenue loss resulting from any phase-in can be made up through various options, including project savings in the delivery of TUMF facilities. The proposed fee schedule based on the Ad Hoc Committee's recommendation is below.

Land Use Type	Current Fee	July 1, 2017*	July 1, 2018	July 1, 2019	July 1, 2020
Single-Family Residential	**$8,873**	**$9,301**	**$9,729**	**$9,729**	**$9,729**
Multi-Family Residential	**$6,231**	**$6,336**	**$6,336**	**$6,336**	**$6,336**
Industrial	**$1.73**	**$1.83**	**$1.83**	**$1.83**	**$1.83**
Retail	**$10.49**	**$10.49**	**$10.49**	**$11.60**	**$12.71**
Service	**$4.19**	**$4.71**	**$4.71**	**$4.71**	**$4.71**

*depending on each member jurisdictions approval of TUMF Ordinance / Fee Resolution

Prior Actions:

January 19, 2017: The Technical Advisory Committee received report.
January 12, 2017: The Public Works Committee received report.
January 11, 2017: The Administration & Finance Committee 1) approved staff's recommendation to approve the appeal; and 2) recommended that the Executive Committee approve the appeal consistent with staff's recommendation.
January 9, 2017: The Executive Committee received report.
December 8, 2016: The Public Works Committee approved the revised TUMF Network for inclusion in the TUMF Nexus Study.

Fiscal Impact:

TUMF activities are included in the Agency's adopted Fiscal Year 2016/2017 Budget under the Transportation Department.

Attachment:

None.

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Item 5.A

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Bi-County Healthy Development Checklist**

Contact: **Michael Osur, Deputy Director, Riverside University Health System – Public Health, Mosur@rivcocha.org, (951) 358-5074**

Date: **February 9, 2017**

Requested Action:

1. Receive and file.

This item is reserved for a presentation by Michael Osur, Deputy Director of Riverside University Health System – Public Health and Matt Burris, Principal, Rami + Associates Associate. Mr. Osur and Mr. Burris will introduce a draft planning tool, currently being developed by Raimi + Associates, the Healthy Development Checklist (Checklist). The Checklist is being developed with funding from WRCOG's BEYOND Framework Fund in an effort to promote greater consideration for health in the development process and reduce the need for costly Health Impact Assessments.

Prior Action:

None.

Fiscal Impact:

None.

Attachment:

None.

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Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Fiscal Year 2017/18 SB 821 Bicycle and Pedestrian Facilities Program Call for Projects**

Contact: **Martha Durbin, Management Analyst, Riverside County Transportation Commission, mdurbin@rctc.org, (951) 778-1095**

Date: **February 9, 2017**

***The purpose of this item is to** provide an update to the Committee members on the Fiscal Year 2017/18 SB 821 Bicycle and Pedestrian Facilities Program Call for Projects administered by the Riverside County Transportation Commission.*

Requested Action:

1. Receive and file.

This item is reserved for a presentation from Martha Durbin, Management Analyst, Riverside County Transportation Commission (RCTC), regarding the Fiscal Year (FY) 2017/2018 SB 821 Bicycle and Pedestrian Facilities Program Call for Projects.

Background*:*

Each year, two percent of the Local Transportation Fund (LTF) revenue received by RCTC is set aside for use on bicycle and pedestrian facility projects through the RCTC's SB 821 Program. This is a discretionary program administered by RCTC.

At its March 2014 meeting, RCTC approved the Technical Advisory Committee's subcommittee recommendation to extend the SB 821 Call for Projects from an annual basis to a biennial basis. It also set the call release date for the first Monday of every other February and the close date for the last Thursday of every other April, beginning February 2015. Based on the FY 2016/2017 and FY 2017/2018 apportionments, the amount available for programming in FY 2017/2018 for the SB 821 Call for Projects is approximately $3,467,784. Below is the planned schedule for the FY 2017/2018 SB 821 Call for Projects.

February 6, 2017	*Call for Projects Released*
February 16, 2017 @ 1:30 p.m.	*Technical Workshop @ RCTC, Conf. Rm. C*
April 27, 2017	*Proposals due*

The SB 821 instructions and application can be found on the front page of the RCTC website: www.rctc.org.

If you have any claims from prior awards or questions, please submit those to Martha Durbin at mdurbin@rctc.org.

Prior Action:

None.

Fiscal Impact:

This item is informational only; therefore there is not fiscal impact.

Attachment:

None.

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Regional Streetlight Program Activities Update**

Contact: **Tyler Masters, Program Manager, masters@wrcog.cog.ca.us, (951) 955-8378**

Date: **February 9, 2017**

The purpose of this item is to *provide the Committee with an update on the Draft County of Riverside Ordinance NO. 655 and to provide an update on the Streetlight City Council Presentations and the next steps that member jurisdictions are taking as they consider participating in the Program.*

Requested Action:

1. Receive and file.

WRCOG's Regional Streetlight Program will assist member jurisdictions with the acquisition and retrofit of their Southern California Edison (SCE)-owned and operated streetlights. The Program has three phases, which include: 1) streetlight inventory; 2) procurement and retrofitting of streetlights; and 3) ongoing operations and maintenance. The overall goal of the Program is to provide significant cost savings to the member jurisdictions.

Background

At the direction of the Executive Committee, WRCOG is developing a Regional Streetlight Program that will allow jurisdictions (and Community Service Districts) to purchase the streetlights within their boundaries that are currently owned / operated by SCE. Once the streetlights are owned by the member jurisdiction, the lamps will then be retrofitted to Light Emitting Diode (LED) technology to provide more economical operations (i.e., lower maintenance costs, reduced energy use, and improvements in public safety). Local control of the streetlight system allows jurisdictions opportunities to enable future revenue generating opportunities such as digital-ready networks, and telecommunications and IT strategies.

The goal of the Program is to provide cost-efficiencies for local jurisdictions through the purchase, retrofit, and maintenance of the streetlights within jurisdictional boundaries, without the need of additional jurisdictional resources. As a regional Program, WRCOG is working with jurisdictions to move through the acquisition process, develop financing recommendations, develop / update regional and community-specific streetlight standards, and implement a regional operations and maintenance agreement that will increase the level of service currently being provided by SCE.

County of Riverside Lighting Ordinance NO. 655 "DRAFT"

In 2016, WRCOG staff and their consultants met with the member jurisdictions participating in the Regional Streetlight Program to understand their outdoor lighting ordinances. Throughout these meetings, the Streetlight team learned that most WRCOG member jurisdictions mirrored the County of Riverside Ordinance NO. 655. The County's lighting ordinance was established in 1988 and the overall scope does not include the regulations on new lighting standards such as LED. Concluding these meetings, WRCOG and their consultants began drafting a new lighting ordinance that can be distributed and used for further implementation on new lighting standards and provide support on how to meet Mt. Palomar lighting regulations. The proposed draft (Attachment 1), seeks provide WRCOG member jurisdictions with regulations for outdoor lighting.

Additionally, WRCOG staff and their consultants will attend the March 9, 2017, Public Works Committee meeting to provide a presentation on the draft ordinance and any questions that may arise.

Palomar Observatory representatives have provided support for the Regional Streetlight Program by distributing a letter (Attachment 2) to WRCOG. The Regional Streetlight Program aims to support member jurisdictions acquire and retrofit their current LS-1 Streetlights to LED lighting. Palomar Observatory has shown interest in this Program and has attended several of the Streetlight Demonstration Area Tours to gather stakeholder opinion on the lighting specifications used. The letter discusses how the Regional Streetlight Program is headed in the right direction and with continued efforts that have been demonstrated, this Program will continue to meet community and lighting standards.

City Council Presentations

To support the education on the Regional Streetlight Program, staff provided a number of presentations including City Council Study Sessions, Council Member briefings, and City Commissions, in addition to over 25 WRCOG Committee presentations and City-specific cash flow meetings. Staff are working with member staff to set additional presentations and/or meetings as requested.

Next Steps: WRCOG staff have been working with participating member jurisdictions and SCE to support jurisdictions through the acquisition processes to transition current SCE-owned streetlights to jurisdictional ownership. After assessing feasibility of acquiring streetlights from SCE, one of the next major steps in order to complete the acquisition process is for each interested jurisdiction and SCE to mutually agree on a Purchase and Sales Agreement. The Sales Agreement then needs to be taken to City Council for approval. Several WRCOG cities have scheduled City Council meetings to consider approval of their Sales Agreement:

January 24, 2017:	City of Lake Elsinore - City Council decision
February 7, 2017:	City of San Jacinto - City Council presentation and potential decision
February 14, 2017:	City of Hemet - Council Study Session followed by potential February decision
February 15, 2017:	City of Menifee - Anticipated City Council decision
February/March 2017:	City of Murrieta - Anticipated City Council decision
February 2017:	City of Temecula - Anticipated City Council decision
February 2017:	City of Wildomar - Anticipated City Council decision

On January 24, 2017, the City of Lake Elsinore City Council unanimously approved the following actions:

1. Approved the Purchase and Sale Agreement, including the No-Fee Light Pole License Agreement, substantially as to form, with SCE to acquire approximately 3,186 sellable streetlights, and authorized the City Manager to execute the required documents subject to City Attorney's final approval.

2. Approved and Authorized the City Manager to execute the necessary documents with Bank of America Public Capital Corporation ("BofA") to provide financing for the acquisition and retrofit of streetlights to LED technology. The BofA option provides a "direct placement lease" which is secured by the streetlights.

3. Directed City staff to complete the following items:

    a. Determine new Street Light Standards
    b. Determine LED retro-fitting options to reduce energy consumption
    c. Determine the Operation and Maintenance (O&M) responsibilities

Upon jurisdiction approval of the Sales Agreement, SCE will then submit the Sales Agreement to the California Public Utilities Commission (CPUC) for final approval before the transfer of streetlights can occur. Dependent upon the monetary size indicated in the Sales Agreement, the CPUC could take anywhere between two to six months to approve.

Below are the next steps for WRCOG member jurisdictions during 2017:

Jurisdiction	Received SCE evaluation	SCE Sales Distributed	Council Action on SCE Sales Contract	Selecting financing options	Anticipated CPUC application	Anticipated CPUC approval	Anticipated Retrofit
Calimesa	12/15/15	10/19/16	TBD	TBD	TBD	TBD	TBD
Corona	No	The City already owns most of the streetlights within its City Boundaries					
Eastvale	12/15/15	10/19/16	TBD	TBD	TBD	TBD	TBD
Hemet	1/20/16	10/19/16	Feb. 2017	TBD	May 2017	Aug. 2017	Sept. 2017
Jurupa Valley	2/26/16	10/19/16	TBD	TBD	TBD	TBD	TBD
Lake Elsinore	9/28/15	10/19/16	1/24/17 ***Approved***	TBD	April 2017	July 2017	Aug. 2017
Menifee	1/8/16	10/19/16	2/1/17	TBD	May 2017	Aug. 2017	Sept. 2017
Murrieta	10/23/15	10/19/16	Feb. 2017	TBD	May 2017	Nov. 2017	Dec. 2017
Norco	3/14/16	10/19/16	TBD	TBD	TBD	TBD	TBD
Perris	1/19/16	10/19/16	TBD	TBD	TBD	TBD	TBD
San Jacinto	1/21/16	10/19/16	2/7/17	TBD	May 2017	Aug. 2017	Sept. 2017
Temecula	9/28/16	10/19/16	Feb. 2017	TBD	May 2017	Nov. 2017	Dec. 2017
Wildomar	1/19/16	10/19/16	Feb. 2017	TBD	May 2017	Aug. 2017	Sept. 2017
County of Riverside	3/16/16	10/19/16	TBD	TBD	TBD	TBD	TBD
JCSD	12/15/16	10/19/16	TBD	TBD	TBD	TBD	TBD
RCSD	2/26/16	RCSD will support the City of Jurupa Valley if the City chooses to participate in the Regional Program					

WRCOG staff continues to schedule meetings with remaining jurisdictions to work with SCE on finalization of the Sales Agreement and assist WRCOG member cities at City Council meetings for decision on the Sales Agreement.

<u>Demonstration Area Tour Update</u>: In Partnership with the City of Hemet, WRCOG installed a variety of LED streetlights from different vendors in five Demonstration Areas throughout the City. These five Demonstration Areas represent different street and land use types, from school, residential, and commercial areas, to low, medium, and high traffic street areas. Twelve outdoor lighting manufacturers are participating in these Demonstration Areas.

Input from local government officials, public safety staff, health experts, residents, business owners, and other community stakeholders is important before moving forward with a plan to upgrade streetlights in the subregion. With support from Riverside Transit Agency, WRCOG held guided educational bus tours of the five demonstration areas from November 2016 through January 2017. The results obtained from the surveys from these Streetlight Demonstration tours and a Survey Monkey will be used to help identify proper lighting systems to be implemented throughout Western Riverside County. WRCOG staff seek to have a shortlist of lighting fixtures identified for member jurisdictions by the end of February.

Prior Actions:

January 19, 2017: The Technical Advisory Committee received report.
January 12, 2017: The Public Works Committee received report.

Fiscal Impact:

Activities for the Regional Streetlight Program are included in the Agency's adopted Fiscal Year 2016/2017 Budget. The additional costs associated with this contract amendment in the amount of $70,779 will be reflected in an upcoming Agency Budget Amendment.

Attachments:

1. County of Riverside Lighting Ordinance NO. 655.
2. Palomar Observatory Letter of Support.

Item 5.C

Regional Streetlight Program Activities Update

Attachment 1

County of Riverside Lighting Ordinance NO. 655

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PROPOSED REVISED ORDINANCE NO. 655P
AN ORDINANCE OF THE COUNTY OF RIVERSIDE
REGULATING LIGHT POLLUTION

Developed for WRCOG by James Benya, Benya Burnett Consultancy and Christian Monrad, Monrad Engineering for the WRCOG Southern Contracting LED Replacement Lighting Team

October 23, 2016 REV 10-25-16

Section 1. INTENT

The purpose of this Ordinance is to provide regulations for outdoor lighting that will:

a. Help mitigate light pollution, reduce skyglow and improve the nighttime environment for astronomy and the Palomar Observatory and the overall enjoyment of the naturally dark night sky;
b. Minimize adverse offsite impacts of lighting such as light trespass, and obtrusive light.
c. Help protect human health and wellness and the natural environment from the adverse effects of man-made outdoor lighting.
d. Conserve energy and resources to the greatest extent possible.

Section 2. CONFORMANCE WITH APPLICABLE LAWS, CODES, REGULATIONS and ORDINANCES.

All outdoor luminaires shall be installed in conformance with the provisions of this ordinance and the applicable provisions of the ordinances of the County of Riverside regulating the installation of such fixtures, the California Building Code Title 24 Part 2, the California Electrical Code Title 24 Part 3, the California Building Energy Efficiency Standards Title 24 Part 6, the California Sustainability Standards Title 24 Part 11 “CalGreen”, and all other applicable requirements.

Section 3.
SCOPE

The provisions of this code apply to the construction, alteration, movement, enlargement, replacement and installation of outdoor lighting throughout the unincorporated areas of Riverside County, including but not limited to:

A. Lighting on private property, such structures, areas, features, security and advertising.
B. Lighting for private roadways, walkways and bikeways.
C. Lighting for public property such as structures, areas, features, security and advertising.

1. Facilities, sites or roadways under the sole jurisdiction of the Federal or State Governments or within the jurisdiction of a sovereign nation.
2. Lighting specifically governed by a Federal or State regulation or statute.
3. Lighting subject to the terms of a special plan approved by the County.

Section 4.
APPROVED MATERIALS AND METHODS OF INSTALLATION.

This ordinance is not intended to prevent the use of any design, material or method of installation not specifically forbidden, provided any such alternate has been approved. The Planning Director may approve any such proposed alternate if it:

A. Provides at least approximate equivalence to the applicable specific requirements of this ordinance; and
B. Is otherwise satisfactory and complies with the intent of this ordinance.

Section 5. DEFINITIONS.

A. **Luminaire** means a complete illuminating device, lighting fixture or other device that emits light, consisting of light source(s) together with the parts designed to distribute the light, to position and protect the light source(s), to regulate the electrical power, and to connect the light sources to the power supply.
B. **Outdoor luminaire** means a luminaire, whether permanently installed or portable, that is installed outdoors, whether completely or partly exposed or under a canopy, and used for general or task illumination for any of the following applications:
   1. Lighting for and around buildings and structures.
   2. Lighting for parks and recreational facilities.
   3. Parking lots and garages.
   4. Landscape lighting.

5. Outdoor advertising displays and other signs.
6. General area lighting for commerce, industry or security.
7. Street and roadway lighting.
8. Walkway, bikeway and lighting.

C. **Class I lighting** means all outdoor luminaires used for but not limited to outdoor sales or eating areas, assembly or repair area, outdoor advertising displays and other signs, recreational facilities and other similar applications when color rendition is important.
D. **Class II lighting** means all outdoor lighting used for but not limited to illumination for walkways, private roadways and streets, equipment yards, parking lot and outdoor security when color rendering is not important.
E. **Class III lighting** means that lighting not meeting Class I or Class II purposes and used primarily for decorative effects. Examples of Class III lighting include, but are not limited to, the illumination of flag poles, trees, fountains, statuary, and building walls.
F. **Planning Director** means the Director of Planning of the County of Riverside or representative(s) designated by the Planning Director.
G. **IES** means the Illuminating Engineering Society of North America.
H. **Zone A** means the circular area fifteen (15) miles in radius centered on Palomar Observatory.
I. **Zone B** means the circular ring area defined by two circles, one forty-five (45) miles in radius centered on Palomar Observatory, and the other the perimeter of Zone A.
J. **Zone C** means the remainder of the County outside of the perimeter of Zone B.
K. **Individual** means any private individual, tenant, lessee, owner or any commercial entity, including, but not limited to, companies, partnerships, joint ventures or corporations.
L. **Installed** means any installation of outdoor luminaires after the effective date of this ordinance. Projects with construction plans approved by the County prior to the effective date of this ordinance are excluded from installation in compliance with this ordinance.
M. **BUG rating of an outdoor luminaire** means the ranking of the luminaire using a photometric report to establish the Backlight (B), Uplight (U) and Glare (G) ranking according to IES TM-15-11.
N. **Fully Shielded Luminaire** means an outdoor luminaire where no light is emitted at or above an angle of 90 degrees above the nadir as evidenced by a photometric test report from a NVLAP accredited testing laboratory in which the uplight value (U) is 0. Any structural part of the luminaire providing shielding shall be permanently attached.
O. **Partly Shielded luminaire** means outdoor luminaires that have a U (uplight) rating between 1 and 4.
P. **Unshielded luminaire** means outdoor luminaires that are not Fully Shielded or Partly Shielded and have a U (uplight) rating of 5 or no rating at all.
Q. **Outdoor Advertising Display** means advertising structures and signs used for outdoor advertising purposes, not including onsite advertising signs, as further defined and permitted in Article XIX of Ordinance No. 348.

R. **Outdoor Recreational Facilities** means public or private facilities designed and equipped for the conduct of sports, leisure time activities and other customary and usual recreational activities. Outdoor recreational facilities include, but are not limited to, fields for softball, baseball, football, soccer, and any other field sports, courts for tennis, basketball, volleyball, handball and other court sports, for which the level of play according to IES RP-6-15 Section 4.4 is Class III or Class IV.

S. **Outdoor Sports Facilities** include fields for softball, baseball, football, soccer, and other field sports, courts for tennis, basketball, volleyball, handball and other court sports, and outdoor stadiums in which the level of play, according to RP-6-15 Section 4.4 is Class I or Class II.

T. **Lamp or source.** Generic term for a man-made source of light. In the context of this Code, a lamp is the user-replaceable electrically powered light bulb, fluorescent or neon tube, or LED light source.

U. **LED** means light emitting diode solid state lighting source.

> **LED Hybrid** means a dedicated LED luminaire employing LED devices of two or more different colors, typically a white LED and a colored LED. For the purposes of this Ordinance, the white LED shall not exceed 3000K and the other color LED(s) must be green, amber, orange and/or red. Blue or violet LEDs are not permitted.
>
> **LED Amber** means an LED luminaire employing amber or yellow colored LED devices.
>
> **Filtered LED (FLED)** means a dedicated LED luminaire employing white LED devices and has a permanently affixed color filter to remove blue light and giving the appearance of an amber or yellow-green light.

V. **Curfew** means a time established for listed lighting systems to be automatically extinguished.

W. **Dedicated LED** means a luminaire with a hard-wired LED light generating module and a separate driver.

X. **Outdoor Luminaire Light Output** means the amount of light, measured in lumens, generated by a luminaire. The luminaire lumens shall be the rated lumens of the luminaire according to a photometric report from a NVLAP certified test laboratory.

Section 6.
TITLE 24 LIGHTING ZONES

For the purposes of complying California Code of Regulations, Title 24, Part 1, Section 10-114 and Title 24, Part 6, Section 140.7, Zone A as defined above shall be Lighting Zone 1 (LZ-1), Zone B as defined above shall be Lighting Zone 2 (LZ-2) . The balance of the County shall be LZ-2 or LZ-3 per the statewide default zones.

The Planning Director shall establish a method for applicant(s) to request and for the Planning Director to set a different lighting zone per Title 24, Part 1 Section 10-114 for a specific parcel or project.

Section 7.
GENERAL REQUIREMENTS.

Light sources are restricted by lighting zone according to the following Tables:

TABLE 7-1 Class I Lighting (color rendering is important)

ALL LUMINAIRES SHALL BE FULLY SHIELDED			
Source	**Zone A and LZ-1**	**Zone B and/or LZ-2**	**Zone C and/or LZ-3**
LED >3000K	Not allowed	Not allowed	Not allowed
LED 3000K	Allowed	Allowed	Allowed
LED 2700K or less	Allowed	Allowed	Allowed
Incandescent or 2700K or lower LED replacement lamps	Allowed	Allowed	Allowed
LED amber, hybrid or filtered	Allowed[1]	Allowed[1]	Allowed[1]
Metal halide, fluorescent, compact fluorescent, induction	Not allowed	Allowed if 3000K or less	Allowed if 3000K or less
High pressure sodium	Allowed[1]	Allowed[1]	Allowed[1]
Low pressure sodium	Allowed[2]	Allowed[2]	Allowed[2]
Neon or cold cathode	Not allowed	Not allowed	Not allowed
Other light sources[3]	Not allowed	Not allowed	Not allowed

Notes

1 Not recommended due to poor color rendering

2 Not recommended – source is obsolete and has no color rendering

3 For light sources not listed, applicants may appeal as provided under Section 3.

TABLE 7-2 Class II Lighting (color rendering is not important)

ALL LUMINAIRES SHALL BE FULLY SHIELDED			
Source	**Zone A and LZ-1**	**Zone B and LZ-2**	**Zone C and LZ-3 or 4**
LED >3000K	Not allowed	Not allowed	Not allowed
LED 3000K	Not allowed	Allowed	Allowed
LED 2700K or less	Allowed	Allowed	Allowed
Incandescent or 2700K or lower LED replacement lamps	Allowed	Allowed	Allowed
LED amber, hybrid or filtered	Allowed	Allowed	Allowed
Metal halide, fluorescent, compact fluorescent, induction	Not allowed	Not allowed	Not allowed
High pressure sodium	Allowed	Allowed	Allowed
Low pressure sodium	Allowed[1]	Allowed[1]	Allowed[1]
Neon or cold cathode	Not allowed	Not allowed	Not allowed
Other light sources[2]	Not allowed	Not allowed	Not allowed

Notes

[1] Not recommended – source is obsolete and has no color rendering

[2] For light sources not listed, applicants may appeal as provided under Section 3.

TABLE 7-3 Class III Lighting (decorative lighting)

<table>
<tr><th colspan="4">LUMINAIRES SHALL BE FULLY SHIELDED EXCEPT AS NOTED</th></tr>
<tr><th>Source</th><th>Zone A
and LZ-1</th><th>Zone B
and LZ-2</th><th>Zone C
and LZ-3 or 4</th></tr>
<tr><td>LED >3000K</td><td>Not allowed</td><td>Not allowed</td><td>Not allowed</td></tr>
<tr><td>LED 3000K</td><td>Not allowed</td><td>Allowed</td><td>Allowed</td></tr>
<tr><td>LED 2700K or less</td><td rowspan="3">Allowed
May be partly shielded or unshielded up to 450 lumens</td><td rowspan="3">Allowed
May be partly shielded or unshielded up to 600 lumens</td><td rowspan="3">Allowed
May be partly shielded or unshielded up to 1000 lumens</td></tr>
<tr><td>LED amber, hybrid or filtered</td></tr>
<tr><td>Incandescent or 2700K or lower LED replacement lamps</td></tr>
<tr><td>Metal halide, fluorescent, compact fluorescent, induction</td><td>Not allowed</td><td>Not allowed</td><td>Not allowed</td></tr>
<tr><td>High pressure sodium</td><td>Allowed</td><td>Allowed</td><td>Allowed</td></tr>
<tr><td>Low pressure sodium[1]</td><td>Allowed[1]</td><td>Allowed[1]</td><td>Allowed[1]</td></tr>
<tr><td>Neon or cold cathode</td><td>Not allowed</td><td>Not allowed</td><td>Not allowed</td></tr>
<tr><td>Other light sources[2]</td><td>Not allowed</td><td>Not allowed</td><td>Not allowed</td></tr>
</table>

Notes

[1] Not recommended – source is obsolete and has no color rendering

[2] For light sources not listed, applicants may appeal as provided under Section 3.

Section 8.
SUBMISSION OF PLANS AND EVIDENCE OF COMPLIANCE.

The application for any required County approval for work involving nonexempt outdoor luminaires shall include evidence that the proposed work will comply with this ordinance. The submission shall contain, but not be limited to, the following:

A. The location of the site where the outdoor luminaires will be installed;
B. Plans indicating the location and type of fixtures on the premises;
C. A description of the outdoor luminaires, including, but not limited to, manufacturer's catalog cuts and drawings.
D. Photometric reports from a NVLAP accredited laboratory indicating luminaire light source type, color temperature, and BUG rating.

The above required plans and descriptions shall be sufficiently complete to enable the County to readily determine whether compliance with the requirements of this ordinance will be secured. If such plans and descriptions cannot enable this ready determination, by reason of the nature or configuration of the devices, fixtures or lamps proposed, the applicant shall submit further evidence of compliance enabling such determination.

Section 9.
PROHIBITIONS.

A. All lighting shall be off between 11:00 p.m. and one hour before sunrise, except as follows:

   1. Motion sensors may be used for Class I lighting after 11:00 p.m.

   2. Class II lighting may remain on all night but shall employ motion sensors to turn lights off or dim lights when there is no motion after 11:00 p.m.

   3. On-premise advertising signs shall only be illuminated while the business facility is open to the public

   4. Outdoor advertising displays may remain lighted until midnight.

   5. Outside sales, commercial, assembly, repair, and industrial areas shall only be lighted when such areas are actually in use.

   6. Outdoor recreational facilities may remain lighted to complete recreational activities that are in progress and under illumination in conformance with this ordinance at 11:00 p.m.

B. Operation of searchlights or aerial lasers for advertising purposes is prohibited.

C. All external sign and billboard lighting shall be top-down. Bottom mounted signs are prohibited. Signs shall comply with the sign code.

D. Use of mercury vapor lamps is prohibited.

Section 10.
PERMANENT EXCEPTIONS.

A. Nonconformance. All outdoor luminaires existing and legally installed prior to the effective date of this ordinance are exempt from the requirements of this ordinance except that:

   1. When existing luminaries are reconstructed or replaced, such reconstruction or replacement shall be in compliance with this ordinance.

   2. Sections 9 b, c, d and e regarding hours of operation shall apply.

B. Fossil Fuel Light. All outdoor luminaires producing light directly by combustion of fossil fuels (such as kerosene lanterns, and gas lamps) are exempt from the requirements of this ordinance.

C. Holiday Decorations. Lights used for holiday decorations are exempt from the requirements of this ordinance.

D. Outdoor Sports Facilities may employ either:

   a. Up to 6000K LED lighting systems provided (1) the lighting system employs shielding to completely prevent uplight; (2) the lighting is controlled by motion sensors or from a control booth; and (3) the lighting is dimmable and designed to use the least amount of light necessary for the activity; and (4) the lighting system has a fixed curfew of 11:00PM that can be overridden from the control booth.

   b. Up to 5700K Metal halide lighting systems provided (1) the lighting system employs shielding to completely prevent uplight; (2) the lighting is controlled from a control booth and does not automatically turn on; (3) the lighting system has a fixed curfew of 11:00PM that can be overridden from the control booth.

Section 11.
TEMPORARY EXEMPTIONS.

A. Information Required. Any individual may submit a written request to the Planning Director for a temporary exemption from the requirements of this ordinance. The filing fee for the temporary exemption shall be $50.00. The Request for Temporary Exemption shall contain the following information:

1. Name, address and telephone number of the applicant;
2. Location of the outdoor luminaires for which the exemption is requested;
3. Specific exemption(s) requested;
4. Use of the outdoor luminaires involved;
5. Duration of the requested exemption(s);
6. Type of outdoor light fixture to be used, including the light source and color temperature, total lumen output, character of the shielding, if any;
7. Previous temporary exemptions, if any;
8. Such other data and information as may be required by the Planning Director. The Planning Director shall have ten (10) business days from the date of receipt of the Request for Temporary Exemption to approve or disapprove the request. The applicant will be notified of the decision in writing.

B. Duration of Approval. The exemption shall be valid for not more than thirty (30) consecutive days from the date of issuance of approval. Exemptions are renewable for a period of not more than fifteen (15) consecutive days. Requests for renewal of a temporary exemption shall be processed in the same manner as the original request. No outdoor luminaires shall be exempted from this ordinance for more than forty-five days during any twelve (12) month period.

Exception to Section 11 (B.): An exemption for portable lighting for construction shall be valid for one year and may be renewable on an annual basis.

C. Appeals. An applicant or any interested person may file an appeal from the decision of the Planning Director within 10 days of the date of mailing of the notice of decision to the applicant. The appellant may appeal that decision, in writing, to the Board of Supervisors, on forms provided by the Planning Department, which shall be accompanied by a filing fee of $25.00. Upon receipt of a completed appeal, the Clerk of the Board shall set the matter for hearing before the Board of Supervisors not less than five days nor more than 30 days thereafter and shall give written notice of the hearing to the appellant and the Planning Director. The Board of Supervisors shall render its decision within 30 days following the close of the hearing on the appeal.

Section 12.
EMERGENCY EXEMPTIONS.

This ordinance shall not apply to portable temporary lighting used by law enforcement or emergency services personnel to protect life or property.

Section 13.
CONFLICTS.

Where any provision of the statutes, codes or laws of the United States of America or the State of California conflicts with any provision of this ordinance, the most restrictive shall apply unless otherwise required by law.

Section 14.
VIOLATIONS AND PENALTIES.

It shall be unlawful for any individual to operate, erect, construct, enlarge, alter, replace, move, improve, or convert any lighting structure, or cause the same to be done, contrary to or in violation of any provision of this ordinance.

Any individual violating any provision of this ordinance shall be deemed guilty of an infraction or misdemeanor as hereinafter specified. Such individual shall be deemed guilty of a separate offense for each and every day or portion thereof during which any violation of anyof the provisions of this ordinance is committed, continued, or permitted.

Any individual convicted of a violation of this ordinance shall be (1) guilty of an infraction offense and punished by a fine not exceeding one hundred dollars ($100) for a first violation: (2) guilty of an infraction offense and punished by a fine not exceeding two hundred fifty dollars ($250) for a second violation on the same site and perpetrated by the same individual. The third and any additional violations on the same site and perpetrated by the same individual shall constitute a misdemeanor offense and shall be punishable by a fine not exceeding one thousand dollars ($1,000) or six months in jail, or both. Payment of any penalty herein shall not relieve an individual from the responsibility for correcting the violation.

Section 15.
VIOLATIONS CONSTITUTE PUBLIC NUISANCE.

Any lighting structure erected, constructed, enlarged, altered, replaced, moved, improved, or converted contrary to the provisions of this ordinance shall be, and the same is hereby declared to be, unlawful and a public nuisance and subject to abatement in the manner provided by law. Any failure, refusal or neglect to obtain a permit as required by this ordinance shall be prima facie evidence of the fact that a public nuisance has been committed in connection with the erection, construction, enlargement, alteration, replacement, improvement, or conversion of a lighting structure erected, constructed, enlarged, altered, repaired, moved, improved, or converted contrary to the provisions of this ordinance.

Section 16.
SEVERABILITY.

If any provision of this ordinance or the application thereof to any individual or circumstance is invalid, the invalidity shall not affect other provisions or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are severable.

Section 17.
EFFECTIVE DATE.

This ordinance shall take effect and be in force thirty (30) days after the date of its adoption.

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Item 5.C
Regional Streetlight Program Activities Update

Attachment 2
Palomar Observatory Letter of Support

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PALOMAR OBSERVATORY
CALIFORNIA INSTITUTE OF TECHNOLOGY
P.O. Box 200 / 35899 Canfield Road Palomar Mountain, CA 92060
Telephone (760) 742-2100 / Fax (760) 742-1728
astro.caltech.edu/palomar

January 10, 2017

Tyler Masters
Program Manager
WRCOG
Riverside, CA 4080 Lemon St, 92501-3609

Dear Tyler,

I am writing you today on behalf of Palomar Observatory to express our support for your initiative regarding the Riverside County Regional Streetlight Program that seeks to replace 63,000 streetlights in the County with full consideration of all stakeholders. Further I wanted to express our gratitude for including us in the discussions of this initiative: you and your team were very gracious to include the Observatory among the interested parties in this initiative.

Under your leadership, the assembled stellar team consisting of Riverside and Hemet staff, the engineering consulting of Christian Monrad, James Benya, and Jim Filanc, who are well versed in the issues concerning artificial night sky brightness, created and implemented a series of night street scenes and information packets that helped inform participants in your tour groups and produce relevant survey results. On three tours that I attended, I witnessed the professional manner which the tours were conducted. Your novel use of QR codes placed on demonstration light poles allowing the public to enter survey data with smartphones is truly innovative.

Palomar Observatory has been, and continues to be an internationally prominent astronomical observatory, producing world class science and cutting edge innovation in instrumentation and data processing. The Observatory is focused on discovery and follow-up as a matter of principle intent. Our 48 inch Samuel Oschin Schmidt Telescope with its wide-field capabilities surveys the sky, and interesting objects it finds are then analyzed in detail by the Hale 200 inch telescope, the largest in the world for the four decades after its construction. The Observatory is world renowned for the design and engineering of its construction, in the days before modern computer-based methods were available. Today the combination of Palomar Observatory, Caltech, JPL and other partners continues in the tradition of cutting edge research. In partnership with the US National Science Foundation we are developing a state of the art 10 Million dollar camera system that will be able to obtain hundreds of images per night with a quality far exceeding historical photographic techniques. Modern data processing and machine learning methods will yield an unprecedented discovery rate, and the collected data harvested by an international science team. The Observatory also continues to equip the 200 inch Hale and 60 inch Oscar Mayer telescopes with modern instrumentation and from collaborations that make the highest use of these systems and resulting data. Included with this letter is a copy of a statement from the National Science Foundation outlining why Palomar Observatory continues to be a national strategic investment in the US science portfolio.

We believe our common interests in the control of Riverside County night sky brightness are well-aligned. Your leadership in Riverside County lighting strategy clearly serves public safety, nighttime environment, and environmental sustainability objectives for county residents. That these shared goals can also lead to reduced sky brightness for astronomy research and public enjoyment is a positive alignment of our interests. Riverside County residents will be able to take pride in being responsible stewards of the environment and in their partnership with the Observatory in exploring humankind's connection to our universe. Your effort to help others appreciate and balance needs of community with the impact of night lighting will allow the Observatory to continue producing world class science that will inspire generations to come and makes all involved, a member of the extended Palomar family.

We urge you to consider promoting using lights with the lowest blue content, color temperatures less than 3,000K, and the use of distributed controlled dimming to enhance public safety, reduce energy costs and extend the life of the LEDs. The ability to dim allows the use of condition dependent brightness programming to balance the needs of the County with the reduction of artificial night sky brightness and can aid law enforcement and public safety.

Sincerely,

Dan McKenna
Palomar Observatory Scientist

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Active Transportation Plan Update**

Contact: **Christopher Gray, Director of Transportation, gray@wrcog.cog.ca.us, (951) 955-8304**

Date: **February 9, 2017**

The purpose of this item is to *provide an update to the Committee members on the Western Riverside County Active Transportation Plan (ATP).*

Requested Action:

1. Receive and file.

The Western Riverside County Active Transportation Plan project team, led by Fehr & Peers, will lead a presentation on the draft regional project list. WRCOG staff provided an update to the PDC in November 2016 on the draft Goals and Objectives and will be providing member jurisdictions with a draft list of projects to be included in the Plan. The ATP will identify challenges to and opportunities for creating a safe, efficient, and complete active transportation network that will expand the availability of active modes of transportation for users both within the region and between neighboring regions.

Active Transportation Project Input

WRCOG conducted a month-long outreach process to collect regional project ideas from jurisdictions that will be reviewed for inclusion in the WRCOG ATP as regionally significant active transportation facilities. Building off of the 2010 Non-motorized Transportation Plan Network, jurisdictions filled out a matrix that included the following questions:

- Does this route traverse multiple jurisdictions (regional facility network)? If so, how many?
- Does it provide access to or across barriers like freeways and waterways (over/underpass, trails, inclusion of local streets that provide viable alternatives)?
- Does it provide access to regional transportation facilities (first/last mile network to high-use/high-frequency transit options)?
- Is any funding in place, such as a local match program?
- Is there a construction horizon (short, medium, or long-term)?
- Are there similar facilities in the area that serve a similar purpose?
- Any key destinations along the route?

The project team reviewed the information provided to help develop the regional network. Around 30 local projects were identified to be included in the regional Active Transportation Plan. The other local projects brought forth by the jurisdictions may be more appropriate for other on-going regional efforts, such as the First-mile/Last-mile project.

Below is a table of input we received from member agencies, and a short summary of the types of input we received.

Jurisdiction	Responded	Attachments
City of Menifee	11/29, 12/15	Provided a completed ATP matrix, added to their list on 12/15
City of Wildomar	12/9	Provided a completed ATP matrix; 2016 Trails map (could also provide a copy of the Murrieta Creek Regional Trail Master Plan that spans four jurisdictions)
City of Corona	12/13, 12/15	Need to incorporate Butterfield Overland Trail (as sent in 12/15 email from Nelson); Provided current Master Bike Plan and a draft version of the Master Bike and Trail Plan
City of Perris	12/13	Provided a completed ATP matrix
City of Moreno Valley	12/15	Provided a completed ATP matrix
Morongo Band of Mission Indians	12/15	Staff asked for which locations in Banning/Cabazon the current NMTP travels through (Chris T sent some aerials and related projects)
City of Jurupa Valley	12/15	Provided a completed ATP matrix; Currently working on bike/ped master plan
City of Eastvale	12/15	Provided a completed ATP matrix
City of Riverside	12/15	Provided a completed ATP matrix; List of funded projects, along with maps showing the facilities listed; Most recent bicycle master plan
County of Riverside	12/15	Provided a completed ATP matrix
City of Hemet	12/19	Provided a completed ATP matrix
City of San Jacinto	12/29	Provided a completed ATP matrix; San Jacinto Trails Master Plan is slated for completion in March 2018
City of Temecula	1/9	Provided a completed ATP matrix; Supporting materials for the identified project
City of Norco	1/10	No input to add
City of Lake Elsinore	1/10	Provided a completed ATP matrix; Documents showing planned facilities in the near vicinity of Lake Elsinore (LE Bikeway Plan, County of Riverside Trails, General Plan Trails, Butterfield Trail Corridor)
City of Canyon Lake	1/12	Not working on any regionally significant facilities at this time

Active Transportation Plan - Draft Goals, Objectives, and Strategies

The draft Goals, Objectives, and Strategies were presented in November 2016 and are intended to guide the Plan and its development. They are meant to be action-oriented, achievable, and easy to implement for the WRCOG region. The draft Goals and Objectives are provided below for reference.

Goals:

1. Maximize regional mobility through active transportation;
2. Address safety and barriers to access in areas of traffic and bicycle/pedestrian activity;
3. Create affordable active transportation options to reduce criteria pollutants, greenhouse gas emissions, and lower Vehicle Miles Traveled;
4. Using active transportation as a way to integrate physical activity; and
5. Foster equitable and economically vibrant communities with greater transportation choices and access.

Objectives:

1. Create a regional active transportation network through coordination among member cities and regional entities;
2. Develop programs and policies focused on education/encouragement, enforcement, equity, economics, and evaluation;
3. Provide guidance for setting regional active transportation policies and develop guidelines to encourage future investments;
4. Increase dedicated funding for bicycle and pedestrian infrastructure and expedite implementation;
5. Promote healthy and active living with increased physical activity for residents of all ages;
6. Improve connectivity to important local and regional destinations; and
7. Create a safer environment by decreasing fatalities and injuries.

Prior Action:

November 10, 2016: The Public Works Committee received report.

Fiscal Impact:

The Active Transportation Plan activities are included in the Agency's adopted Fiscal Year 2016/2017 Budget under the Transportation Department.

Attachment:

None.

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Item 5.E

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Transportation Uniform Mitigation Fee (TUMF) Calculation Handbook Update**

Contact: **Christopher Gray, Director of Transportation, gray@wrcog.cog.ca.us, (951) 955-8304**

Date: **February 9, 2017**

***The purpose of this item is to** update Committee members on the progress of the TUMF Calculation Handbook Update to include a component for mixed-use development.*

Requested Action:

1. Discuss and provide input.

WRCOG's Transportation Uniform Mitigation Fee (TUMF) Program is a regional fee program designed to provide transportation and transit infrastructure that mitigates the impact of new growth in Western Riverside County. Each of WRCOG's member jurisdictions and the March JPA participates in the Program through an adopted ordinance, collects fees from new development, and remits the fees to WRCOG. WRCOG, as administrator of the TUMF Program, allocates TUMF to the Riverside County Transportation Commission (RCTC), groupings of jurisdictions – referred to as TUMF Zones – based on the amounts of fees collected in these groups, and the Riverside Transit Agency (RTA).

The TUMF Fee Calculation Handbook details the methodology for calculating the TUMF obligation for different categories of new development and, where necessary, to clarify the definition and calculation methodology for uses not clearly defined in the respective TUMF ordinances.

Fee Calculation Handbook Update

During the development of the TUMF Program, it was recognized that certain land uses require special attention regarding the assessment / calculation of TUMF because of unique, site-specific characteristics. To address these special uses / circumstances, WRCOG developed a Fee Calculation Handbook to detail the methodology for calculating TUMF obligations for different categories of new development and, where necessary, to clarify the definition and calculation methodology for such uses. The fee calculations provide step-by-step work sheets on how fees are calculated for unique uses such as auto dealerships, fueling stations and high cube warehouses. The last update to the Fee Calculation Handbook occurred in October 2015, which included a revision to the government / public exemption language.

In late 2016, staff presented the categories, such as mixed-use development and senior housing, for potential inclusion in the Fee Calculation Handbook to the Public Works and Planning Directors' Committees. Members of each committee requested additional information on the methodology that could be used for mixed-developments and clarification to the mixed-use definition.

The TUMF Administrative Plan was updated in June 2016 to address mixed-use development based on questions staff had received from member jurisdictions. The definition for such development states that "'Mixed-Use Development', as used in the TUMF Program, means Developments with the following criteria:

(1) three or more significant revenue-producing uses, and (2) significant physical and functional integration of project components." This is the definition of mixed-use development that was developed by the Urban Land Institute.

Staff expects to utilize the Environmental Protection Agency (EPA) Mixed-Use Trip Generation Model, for which the EPA, in coordination with the Institute of Traffic Engineers, developed a model to estimate the trip generation impacts of mixed-use development. This model, along with the definition in the TUMF Administrative Plan, would provide WRCOG and its member jurisdictions the opportunity to review the aspects of any proposed mixed-use development. Since the TUMF Program is implemented through Ordinance, WRCOG member jurisdictions would have the ultimate decision in determining whether a development is reviewed for a potential fee reduction.

The component for mixed-use development would be similar to the existing Transit Oriented Development fee reduction, but would differ in that the reduction factor would be calculated on a project-by-project basis.

In addition to the mixed-use development component, staff has been reviewing the potential inclusion of a component for senior housing to the Handbook. This component would include any age restricted senior housing development, which initial research and review of the ITE Trip Generation Manual demonstrate a reduction in trips from the standard residential land use. Staff is requesting direction from the Committee on whether this is a component member jurisdictions would like WRCOG to pursue for potential inclusion.

Prior Action:

December 8, 2016: The Planning Directors Committee received report.

Fiscal Impact:

TUMF activities are included in the Agency's adopted Fiscal Year 2016/2017 Budget under the Transportation Department.

Attachment:

None.

Western Riverside Council of Governments
Planning Directors' Committee

Staff Report

Subject: **Transportation Department Activities Update**

Contact: **Christopher Tzeng, Program Manager, tzeng@wrcog.cog.ca.us, (951) 955-8379**

Date: **February 9, 2016**

***The purpose of this item is to** update Committee members on various activities of WRCOG's Transportation Department.*

Requested Action:

1. Receive and file.

Two main items will are addressed in this report:

1. *On-Call Planning RFP: WRCOG has identified six disciplines which will be the subject of an on-call RFP. WRCOG has received interest from member agencies in getting assistance in a variety of disciplines as they move forward with sustainable planning efforts and further apply WRCOG's Sustainability Framework. The disciplines and related tasks contained in the On-Call Planning RFP will enable this. If any members of this Committee would like to review the RFP and/or participate in the selection process, please advise WRCOG staff.*

2. *SCAG Sustainability Planning Grant Program: SCAG recently released its ranking of proposals for the Sustainability Planning Grant and this report serves as a summary of the rankings.*

On-Call Planning RFP

WRCOG has historically hired consultants through specific RFP's. Over the past few years, the need to expand the breadth of consultants has become evident from a number of requests from WRCOG member agencies – requesting assistance in a variety of disciplines as they move forward with their jurisdiction's sustainable planning efforts. WRCOG also wanted to create efficiencies whereby we can allocate work without an RFP process.

Based on these requests and follow-up discussions with partner agencies, WRCOG is set to release an On-Call Planning RFP in late February 2017. The RFP is anticipated to contain five separate disciplines/section including:

1. On-Call Transportation Planning – tasks may include:
   a. RIVTAM operation – produce forecasts, plots, SED contained in RIVTAM
   b. TUMF programmatic maintenance – Program visioning exercise
   c. Active Transportation Program Development and Implementation – make recommendations on Program development, longevity and integration with TUMF
   d. Clean Cities Activities – conduct meetings, participate in trainings

2. Climate Change/Sustainability
   a. WRCOG Subregion Climate Action Plan Update – monitor Plan implementation, perform PEIR

    b. General Plan/Sustainability Support – work with member agencies to update one or more elements of General Plan with respect to Sustainability Planning

3. Healthy Communities
    a. Produce health indicator data for WRCOG utilization
    b. Develop one or more multi-jurisdictional healthy community initiatives
    c. Facilitate Healthy Community Initiative(s)

4. Grant Writing Assistance
    a. Provide technical grant writing assistance to WRCOG member agencies for the specific grants listed below:
        i. ATP
        ii. Caltrans Sustainable Transportation Planning Grant Program
        iii. Affordable Housing and Sustainable Communities (AHSC) Program
    b. Provide a grant repository of planning grants for WRCOG member agencies

5. Demographic and economic forecasting
    a. Produce economic and demographic forecasting and research economic and demographic trends for WRCOG utilization
    b. Develop subregional branding platform to attract specific industries to the subregion
    c. Develop subregional economic development strategy

6. General Staff Support

Interested firms may submit proposals for any or all sections – this will require firms/teams to submit proposals all tasks included in the specific section. Proposers are not required to submit for all sections.

The evaluation process will emphasize the key staff firms are proposing for the various efforts and the firms qualifications and experience with similar projects and clients. WRCOG is encouraging firms with offices located within Riverside County to apply even though WRCOG lacks a formal local preference policy.

After the RFP evaluation process, WRCOG will determine those firms/teams that will work on each specific section/discipline. There will not be a follow-up competitive process for the different tasks in each section, as WRCOG will work to match up each firms skill set and experience with specific needs. WRCOG is not guaranteeing that each firm will receive an equal amount of work but will make an effort to spread work around. The Contracts are likely to run for two fiscal years.

WRCOG does reserve the right to take larger efforts, such as the RIVTAM Update, Nexus Study update, etc., out to competitive bid. WRCOG will also go to competitive bid if required by outside agency like SCAG, Caltrans, SCE, etc. The specific tasks are likely to evolve over time as jurisdictional needs change.

SCAG Sustainability Planning Grant Project Rankings

SCAG released its ranking of proposals for the Sustainability Planning Grants (SPG), and identified 54 top ranked projects for funding totaling approximately $9.6 million dollars (see attached staff report and list, also available online), which will be considered for approval by the Regional Council on Thursday, February 2, 2017. A total of two Active Transportation projects and four Integrated Land-Use/Green Region Initiative projects were funded in the WRCOG subregion.

SCAG Staff intends to return to the Regional Council in April to recommend funding for an additional $2 million in awards for proposals that can be modified to better align with available funding sources, along with recommendations for supporting all the member agencies that applied in advancing their planning goals.

Prior Action:

October 13, 2016: The WRCOG Planning Directors' Committee received report.

Fiscal Impact:

These activities are included in the Agency's adopted Fiscal Year 2016/2017 Budget under the Transportation Department.

Attachment:

None.